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# KITTITAS COUNTY BOARD OF COMMISSIONERS

IN RE SEGREGATION APPEALS:	)	
ANSELMO LAND	j j	NO. SG-12-00002
ORPHAN GIRL	)	SG-12-00003
NEVERSWEAT LAND.	)	SG-12-00004
	į	FINAL ORDER
	3	

#### I. INTRODUCTION

Plum Creek Timber Company submitted an appeal of the administrative voiding of three of its administrative segregation applications. The administrative appeal was conducted according to the County's administrative appeal process as outlined in Ch. 15A.07 KCC. In that appeal, Plum Creek asserted four arguments for the reversal of voiding of its three administrative segregation applications. The Board of County Commissioners, after reviewing the administrative record and briefs deliberated and decided upon those four arguments as contained herein.

#### II. FINDINGS OF FACT AND CONCLUSIONS OF LAW

Plum Creek first argued that its applications were subject to vested rights and so not subject to the County's newer regulation. The Board of County Commissioners finds that, because the required document submittals and review processes are so different between an administrative segregation and the "divisions of land" described in RCW 58.17.020, that an administrative segregation is not a "division of land, as defined in RCW 58.17.020" and so is not subject to

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Administrative Decision and instruct County Staff to complete processing of the applications." The Board of County Commissioners finds (1) no explanation why the applications' processing was ceased and a decision not rendered within the statutory timeframe, and (2) that the appropriate remedy is as argued by Plum Creek-that the administrative decision voiding the applications be reversed and that the County staff be directed to continue processing the applications.

Plum Creek finally argued that the County's regulation was vague and not applicable to its applications. Because of the resolution of the third argument, the Board of County Commissioners did not reach this issue and made no decision thereon.

#### III. ORDER

> BOARD OF COUNTY COMMISSIONERS KITTITAS COUNTY, WASHINGTON

Obie O'Brien, Chairman

Paul Jewell, Vice- Chairman

Gary Berndt, Commissioner

ATTEST. CLERK OF THE BOARD

JVV VI A Kiorsvik

Julie A. Kjorsvik

Final Order



# Kittitas County, Washington

# BOARD OF COUNTY COMMISSIONERS

District One Paul Jewell

District Two Gary Berndt District Three Obie O'Brien

August 23, 2013

Attorney Nancy Bainbridge Rogers Cairncross & Hempelmann 524 2<sup>nd</sup> Avenue, Suite 500 Seattle, WA 98104

Re:

Anselmo Land (SG-00002)

Neversweat Land (SG-12-00004) Orphan Girl Land (SG-12-00003)

Dear Ms. Bainbridge Rogers,

I have enclosed a copy of a hearing notice for the three appeals of an administrative decision relating to the Anselmo Land (SG-12-00002), Neversweat Land (SG-12-00004) and Orphan Girl Land (SG-12-00003) Administrative Segregations.

The hearing will begin at 1:30 p.m. on Thursday September 5, 2013 in the Commissioners Auditorium, Room 109, Kittitas County Courthouse 205 West 5th Avenue Ellensburg, WA.

In the meantime if you have any questions please feel free to contact our office at your convenience. Thank you.

Sincerely,

Julie Kjorsvik
Clerk of the Board

Enclosures-as noted

cc:

David Sprinkle

Orphan Girl Land Company, LLC 999 Third Avenue, Suite 4300

Seattle, WA 98104

Doc Hansen – CDS

Neil Caulkins - Prosecutors office

# Public Notice Kittitas County, Ellensburg WA

The Board of Kittitas County Commissioners will meet at 1:30 p.m. on Thursday September 5, 2013 at 205 W. 5th Ave. Room 109, Ellensburg, WA to consider three (3) appeals of an administrative decision relating to the Anselmo Land (SG-12-00002), Neversweat Land (SG-12-00004) and Orphan Girl Land Administrative Segregations (SG-12-00003).

More information is online at http://www.co.kittitas.wa.us/notices/.

Gerk of the Board

Publish:

Daily Record: 08/22/13 & 08/29/13

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## KITTITAS COUNTY BOARD OF COMMISSIONERS

IN RE SEGREGATION APPEALS:	)
ANSELMO LAND	) NO. SG-12-00002
ORPHAN GIRL	) SG-12-00003
NEVERSWEAT LAND.	) SG-12-00004
	) ) KITTITAS COUNTY'S BRIEF )
	)

## I. INTRODUCTION

Plum Creek Timber Company submitted a series of administrative segregation applications that neither received preliminary approval nor were completed by the deadlines outlined in Ch.

16.06 KCC and so were voided. Plum Creek has appealed these decisions claiming that their applications were subject to vested rights and that the County's regulation did not apply to them.

The vested rights doctrine does not apply to administrative segregation applications, and even if it did, the County's new regulation setting timeframes for project completion would still be applicable to all existing applications because such regulation is not a "land use control" and hence, not something to which or from which one could vest. The County's "sunset" provisions in KCC

16.06.040 expressly apply to these applications. The Board of County Commissioners (BOCC) must affirm the voiding of these applications.

#### II. FACTS

The facts are not really what are at dispute in this matter, rather what is the effect of the law applied to those facts. At page 4 of its brief, Plum Creek asserts that the County's decision violates the 120-day deadline referenced in KCC 15A.030.090(7). KCC 15A.03.080(1) exempts administrative segregations from the 120-day provision, and, given that no declaration of complete application was given, that 120-day clock never started to run, much less expired. Plum Creek also complains that there was no document of analysis from the Prosecutor's Office, yet none was required.

#### III. ARGUMENT

A. The vested rights doctrine does not apply to the County's Administrative Segregation provisions.

Petitioners mistakenly argue on pages 5 through 12 of their brief that their applications were vested to prior regulation and so the application of the County's new regulation to these three matters was improper. The vested rights doctrine does not apply to the County's Administrative Segregation process, and so application of the new regulation to their applications was proper.

Under Washington common law, the vested rights doctrine only applies to shoreline development permits, grading permits, septic permits, (*Erickson & Assoc., Inc. v. McLerran,* 123 Wn.2d 864, 871, 872 P.2d 1090(1994)) and conditional use permits (*Abbey Road Group, LLC v. City of Bonnie Lake,* 167 Wn.2d 242, 253, 218 P.3d 180 (2009)). "The vested rights doctrine is codified in statute for only two types of land use permit applications, building permits, RCW 19.27.095, and subdivision permits, RCW 58.17.033." *Weyerhaeuser v. Pierce County,* 95 Wn.App. 883, 891, 976 P.2d 1279 (1999). There are no local regulations creating vested rights for the County's administrative segregation process. The courts in this state refuse to expand the application of the vested rights doctrine beyond those six things. *See Deer Creek Developers, LLC v. Spokane County,* 157 Wn.App. 1, 12, 236 P.3d 906 (2010). The vested rights doctrine

does not apply to administrative segregations because an administrative segregation is not one of the six things to which the doctrine applies.

An administrative segregation does not qualify as a subdivision under Ch. 58.17 RCW and so the vested rights doctrine does not apply. An administrative segregation is obviously neither a building permit, shoreline development permit, septic permit, grading permit, nor a conditional use permit. Therefore, for the vested rights doctrine to apply, it would have to be a subdivision as defined in Ch. 58.17 RCW because that is the only other thing to which the doctrine applies. RCW 58.17.033 states in pertinent part that "[a] proposed division of land, as defined in RCW 58.17.020" is subject to vested rights. So the question becomes, is an administrative segregation a "division of land, as defined in RCW 58.17.020"? RCW 58.17.020 defines three types of divisions-"subdivision" under (1) which under RCW 58.17.030 is a long plat as defined and regulated by that chapter, a "short-subdivision" under (6) which under RCW 58.17.030 is regulated by local code, and a "binding site plan" under (7) which is also regulated and defined in Ch. 58.17 RCW. An administrative segregation is none of these.

An administrative segregation is not a division of land as defined in Ch. 58.17 RCW and so the vested rights doctrine does not apply. The requirements for a complete application are defined by local regulation. RCW 58.17.033(2). An administrative segregation's process for approval and required submissions is completely different than that required for a long plat. There is no required survey as part of the application and there is no public process to name a few differences. An administrative segregation cannot be subject to vested rights by being equal to a long plat because it is by no means equal to a long plat.

Similarly, an administrative segregation application does not meet the local requirements for a short subdivision (RCW 58.17.030 and 58.17.060). It does not include the required drawing, design standards, nor required improvements, road standards, nor irrigation easements required

under Ch. 16.32 KCC. An administrative segregation cannot be subject to vested rights by being equal to a short subdivision because it is by no means equal to a short subdivision.

Similarly, an administrative segregation application does not meet the local requirements for a binding site plan. These are set forth in KCC 16.05.020. None of the requirements in (A)(1) are present in an administrative segregation application and the process for approval found in Ch. 16.05 KCC for a binding site plan bears no resemblance to that of an administrative segregation. An administrative segregation cannot be subject to vested rights by being equal to a binding site plan because it is by no means equal to a binding site plan.

Because an administrative segregation is not equivalent to any of the "divisions of land, as defined in RCW 58.17.020" it is not subject to vested rights. Indeed, it not requiring the level of submission and the degree of review of these other three forms was one of the chief reasons that it was abolished. It is a common miseonception that all land use applications vest. But unless the application is for one of the four things subject to vested rights under state common law or one of the two things subject to vested rights by statue, that application does not vest. An administrative segregation was none of those six things and so was never subject to vested rights.

Because administrative segregations were not subject to vested rights, they remained subject to new regulation. In this case, that new regulation provides for sun setting. Those existing applications that failed to comply with the new timelines become void. That is precisely what happened here. The BOCC must affirm the voiding of these three applications.<sup>1</sup>

# B. Regulating the time limits on a permit process is not a land use control.

Even if Plum Creek's applications were subject to vested rights (which they are not) they would still be subject to the new permit time limit requirements. For those six types of

<sup>&</sup>lt;sup>1</sup> Plum Creek's arguments in this case would reuder the County's regulation a nullity because the regulation would not apply to any existing application. This is because, according to Plum Creek's argument, all existing applications would be vested to some previous regulation that does not include our new sun set provisions. Hence, our regulation, whose central purpose is sun setting existing applications, would have no impact upon existing applications.

applications subject to vested rights, the only thing they vest to are "land use controls." RCW 58.17.033(1). "Land use controls" have been defined by the courts as those regulations that control what can or cannot occur on the ground, that which is akin to zoning regulations.

Graham Neighborhood Assoc. v. F.G. Assoc., 162 Wn.App. 98, 115, 252 P.3d 898 (2011).

Regulations that do something other than control what occurs on the ground are not land use controls and so changes to which are something the application remains subject. Id. In Graham Neighborhood Assoc. a developer whose project was voided by a sun set regulation imposed after his submission of a complete application, argued that he was vested to a regime that was free from that later regulation. Id. The Court of Appeals rejected that argument holding that a regulation on permit processing time limits had no effect upon what could or could not occur on the ground in the proposed development, but rather only regulated the time the developer was allowed to get his "ducks in a row." Id. This regulation was therefore not a land use control and so the developer was subject to the new regulation.

Our sun setting provisions are not land use controls and so Plum Creek is subject to them regardless of when they submitted their application. The County's provisions for finishing up these existing applications has no impact upon what is done upon the subject property of these applications. It does not control number or configuration of lots, roads, or utilities. It merely sets a time frame for finishing the application process. As such, the County's new regulation is not a "land use control" and so is not something that an application would vest to, or better said, vest to the absence from. Even if the Plum Creek applications were subject to vested rights, which they are not, they would still be subject to the sun setting provisions because those provisions are not "land use controls." The BOCC must affirm the voiding of these three applications.

#### C. Kittitas County did not violate any timing requirements.

Plum Creek argues on pages 12 and 13 of its brief that the County violated various notice requirements. KCC 15A.03.080(1) exempts administrative segregations from that chapter's

notice requirements. Hence, the County could not have violated them as they did not apply. Indeed, the lack of required process related to administrative segregations was another of the chief reasons they were abolished. The County did not fail to meet required notice deadlines as none applied to administrative segregations. The BOCC must affirm the CDS decision to void these applications.

# D. Plum Creek's applications are subject to the sun set limits of KCC 16.06.040.

On pages 13 through 15 of its brief, Plum Creek argues that the County Ordinance does not specifically apply to applications that have not received preliminary approval, and so does not apply to their applications. Our regulation states "Applications that neither finish nor complete the conversion process by the deadlines herein shall be expired and void...All applications by applicants who fail to request final administrative segregation approval ... within the time limits provided in this ordinance, are expired and void." This is clear language that the regulation applies to all existing applications, including those that do not have preliminary approval like Plum Creek's. This is clear language that the regulation expressly applies to applications like Plum Creek's. It is also clear from the County's regulation that the intent of the regulation was to sun set all existing applications. This would include those of Plum Creek. The County's regulation accomplishes that intent. Plum Creek has not met the deadlines found in KCC 16.06.040 and so these three applications are void. The BOCC must affirm the voiding of these applications.

#### IV. CONCLUSION

The BOCC should affirm the voiding of these three applications belonging to Plum Creek.

The applications are not subject to vested rights and so are properly regulated under our current ordinance. Even if the applications were subject to vested rights, the applications would be subject to our current ordinance because the sun setting provisions in the ordinance are not "land".

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use controls" to which or from which one vests. The County has not violated any deadlines because none applied. The County's ordinance clearly expresses that it applies to all applications and so applies to those applications of Plum Creek.

Respectfully submitted this 19th day of August, 2013.

Weil A. Caulkins, WSBA # 31759 Deputy Prosecuting Attorney

GREGORY L. ZEMPEL
KITTITAS COUNTY PROSECUTOR
Kittitas County Courthouse - Room 213
Ellensburg, WA 98926
(509) 962-7520

## KITTITAS COUNTY BOARD OF COMMISSIONERS

IN RE SEGREGATION APPEALS: ANSELMO LAND ORPHAN GIRL NEVERSWEAT LAND.

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NO. SG-12-00002 SG-12-00003 SG-12-00004

AFFIDAVIT OF MAILING

STATE OF WASHINGTON)

) SS.

County of Kittitas)

ANGELA T. BUGNI, being first duly sworn upon oath, deposes and says:

I am a citizen of the United States of America and of the State of Washington, over the age of 18 years, not a party to the above-entitled proceeding and competent to be a witness therein.

On August 19, 2013, I delivered the original and three copies of KITTITAS COUNTY'S BRIEF, to the following individuals at the specified addresses,

Kittitas County Board of Commissioners 205 W. 5<sup>th,</sup> RM 108 Ellensburg, WA 98926

On August 19, 2013, I mailed a copy of KITTITAS COUNTY'S BRIEF, to the following individuals at the specified addresses,

Ms. Nancy Bainbridge Rogers Cairneross & Hempelmann 524 Second Avenue, Suite 500 Seattle, WA 98104-2323

AFFIDAVIT OF MAILING



GREGORY L. ZEMPEL
KITTITAS COUNTY PROSECUTOR
Kittitas County Courthouse - Room 213
Ellensburg, WA 98926
(509) 962-7520

placing said copies in a sealed envelope with postage prepaid thereon.

1 2 3 4 5 6 BEFORE THE KITTITAS COUNTY BOARD OF COUNTY COMMISSIONERS IN RE SEGREGATION APPEALS: 8 NO. SG-12-00002 ANSELMO LAND SG-12-00003 ORPHAN GIRL SG-12-00004 NEVERSWEAT LAND, 10 APPELLANTS' BRIEF 11 12 13 I. INTRODUCTION 14 Anselmo Land Company, LLC, a Washington limited liability company, Neversweat 15 Land Company, LLC, a Washington limited liability company, and Orphan Girl Land Company, 16 LLC, a Washington limited liability company, (collectively, the "Appellants") appealed three 17 decisions made by the County's Staff Planner. Appellants respectfully request that the Board of 18 County Commissioners reverse the County Staff Planner's decisions to declare "null and void" 19 the Appellants' applications for three administrative segregations (the "Applications"), and 20 request that the Board direct Staff to continue processing the Applications under the County 21 codes in effect on June 21, 2012, which was the date a complete application was filed for each 22 administration segregation. 23 II. STATEMENT OF FACTS 24 On June 21, 2012, Appellants submitted the Applications, each of which sought 25 preliminary approval of an administrative segregation, as authorized by the then applicable 26

APPELLANTS' BRIEF - 1

CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308 Kittitas County Code ("KCC") 16.06.020 and 16.06.030(2). See former Chapter 16.06 KCC, Orphan Girl Appeal Record ("Orphan Girl AR"), pp. 37-38.

Anselmo Land Company, LLC ("Anselmo") submitted an application to divide its 597.32 acre property, Tax Parcel No. 756935, into seven lots ranging from approximately 80-93 acres in size each. Anselmo Appeal Record ("Anselmo AR"), pp. 33-60. In connection with this application, Anselmo provided a unified site plan of the existing and proposed lot lines, signatures of all property owners, and a narrative project description. *Id.* pp. 47-51. With its application materials seeking "preliminary approval" of the Administrative Segregation, Anselmo also: (1) provided an aerial depiction of the property to illustrate boundary lines, dimensions, existing buildings, well heads, and drain fields; (2) provided a preliminary survey; (3) provided legal descriptions for each proposed tax parcel; and (4) paid an application fee totaling \$875.00. *Id.*, pp. 33-38, 41, 47, 53-60, and 61. As evidenced by internal County email correspondence, the County engaged in review of this application. Anselmo AR, pp. 29-32 (email correspondence between Jeff Watson, Christina Wollman, Brenda Larsen, Jan Ollivier, Holly Duncan and Joe Gilbert, August 7-24, 2012). The County Staff review involved an evaluation of the preliminary survey and the conclusion that "there are no existing structures, wells or septic systems to be concerned about." *Id.* 

Neversweat Land Company, LLC ("Neversweat") followed the same application procedures as Anselmo and submitted similar materials. More specifically, Neversweat sought to divide its 620.17 acre property, Tax Parcel No. 269434, into seven lots ranging from approximately 80-139 acres each. Neversweat Appeal Record ("Neversweat AR"), pp. 32-54, 56-80. A completed application with numerous accompanying materials was submitted and another \$875.00 fee was paid. *Id.* and Neversweat AR, p. 55 (receipt). Again, and as evidenced by internal County email correspondence, the County engaged in review of this application.

<sup>&</sup>lt;sup>1</sup> All citations to the appeal record are to the paginated records prepared and certified by County Staff Planner, Jeff Watson.

Neversweat AR, p. 31 (email correspondence between Jeff Watson, Christina Wollman, Brenda Larsen, Jan Ollivier, Holly Duncan and Joe Gilbert, August 8, 2012). In addition, on August 21, 2012, the Kittitas County Department of Public Works sent Neversweat a Memorandum indicating it reviewed the Neversweat application and requiring that prior to "final approval" inquiry should be made to the City of Cle Elum to determine whether any improvements to a specific private road would be required and that easements for cul-de-sacs should be shown on the final survey prior to recording and final approval. Neversweat AR, pp. 29-30. The Memorandum did not request additional information related to the request for "preliminary approval" under KCC 16.06.030(2). *Id.* The Memorandum also variously described the Application as a "Request for Parcel Segregation Application," and as "the proposed plat," and noted that "any further subdivision or lots to be served by proposed access may result in further access requirements." *Id.* 

Orphan Girl Land Company, LLC ("Orphan Girl") also followed an identical application process and submitted similar materials. Orphan Girl sought to divide its 485.70 acre property, Tax Parcel No. 599434, into six lots ranging from approximately 80-83 acres each. Orphan Girl AR, pp. 29-36, 39-60, and 62-64. Once again, a completed application with extensive materials was submitted along with another \$875.00 fee paid. *Id.* and Orphan Girl AR p. 61 (receipt).

All of the applications were exempt from review under the State Environmental Policy Act ("SEPA"), Ch. 43.21C RCW. The County's record includes no documentation of this exemption, because, by law, actions such as minor construction of up to 20 dwelling units are categorically exempt from SEPA review under KCC 15.04.090 and WAC 197-11-800(1). Consistent with that exemption, the County's administrative records for the Applications includes no requests for any environmental information under SEPA. Similarly, the County's administrative records include no requests for any other additional materials or analysis related to the requested "preliminary approvals," including no requests made within 28 days of the filing of the applications on June 21, 2012. By operation of law, the Applications were deemed

APPELLANTS' BRIEF - 3

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complete as of July 19, 2012.<sup>2</sup> KCC 15A.03.040, RCW 36.70B.070. Finally, as to all three Applications, the County's administrative record includes no indication that any code standard was not met.<sup>3</sup>

On September 18, 2012, the County adopted Ordinance 2012-006 amending the county code language regarding administrative segregations (the "Ordinance"). A copy of the Ordinance is at Anselmo AR, pp. 19-22. The Ordinance eliminated the administrative segregation process from the County's subdivision codes. *Id.* While the Ordinance made provisions for existing applicants that had already received preliminary approval to seek final approval or to convert their applications to another form of subdivision, the Ordinance was silent as to pending applications like Anselmo, Orphan Girl, and Neversweat that had not yet received preliminary approval. *Id.* 

On June 12, 2013, the County sent Appellants three nearly identical letters stating the County Staff Planner's administrative decision for each application (the "Administrative Decisions"). The Administrative Decisions are at Anselmo AR, p. 18, Neversweat AR, p. 18, and Orphan Girl AR, p. 18. The delayed issuance of these Administrative Decisions failed to meet the required 120-day decision timeline set by KCC 15A.03.090(7). The Administrative Decisions indicated that the "Prosecuting Attorney's Office has determined that the lack of provisions for pending applications without preliminary approval in Ordinance 2012-006 renders them null and void." Thus, because each of the Anselmo, Orphan Girl, and Neversweat applications "was not given preliminary approval prior to September 18, 2012," the Kittitas County Community Development Services deemed the Applications to be "null and void" as of June 12, 2013. No analysis or report from the Prosecuting Attorney's Office was provided to Appellants in support of this determination.

<sup>&</sup>lt;sup>2</sup> The County's internal permit processing records, entitled "SEG Application Process Sheets," also reflect that the Applications were deemed complete. Anselmo AR, p. 62, Neversweat AR, p. 81, Orphan Girl AR, p. 65.

<sup>&</sup>lt;sup>3</sup> The same internal County documents referenced in Footnote 2 show that "Application Processing" was "Done" in August 2012, and that no comment period applied.

Pursuant to KCC 15A.07.010 and the instructions stated in the County's Administrative Decisions, Appellants timely appealed all three decisions and paid a \$500.00 fee for each appeal on June 25, 2013. Anselmo AR, pp. 10-16, Neversweat AR, pp. 10-16, and Orphan Girl AR, pp. 10-16.

#### III. ARGUMENT

A. The Ordinance is inapplicable to the Applications because the Applications vested to the codes in effect on June 21, 2012, and should have been processed and approved under that version of the Code.

Washington has one of the nation's strongest and most protective vested rights rules. Unlike the overwhelming majority rule that development is not immune from subsequently adopted regulations until a building permit has been obtained and substantial development has occurred in reliance on the permit, in Washington, the courts have adopted what is known as the "date of application" vested rights rule. Under the rule, vested rights accrue at the time an application is made. See State ex rel. Ogden v. City of Bellevue, 45 Wn.2d 492, 496, 275 P.2d 899 (1954). The guiding case on the rule is Hull v. Hunt, 53 Wn.2d 125, 331 P.2d 856 (1958).

In *Hull v. Hunt*, the applicant applied for a building permit shortly before the adoption of a zoning code change that would have made the proposed structure illegal. The court held that the application vested rights to build, setting forth the general rule as follows:

The more practical rule to administer, we feel, is that the right vests when the party, property owner or not, applies for his building permit, if that permit is thereafter issued. This rule, of course, assumes that the permit applied for and granted be consistent with the zoning ordinances and building codes in force at the time of application for the permit.

*Id.* at 130. Since *Hull v. Hunt*, courts have clarified that a permit application is adequate to vest rights if it "1) is sufficiently complete, 2) complies with existing zoning ordinances and building codes, and 3) is filed during the effective period of the zoning ordinances under which the developer seeks to develop." *Valley View Indus. Park v. City of Redmond*, 107 Wn.2d 621, 638 733 P.2d 182 (1987).

APPELLANTS' BRIEF - 5

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Originally, case law only applied the vested rights rule to building permit applications, but in 1987 the legislature codified the rule and also extended it to applications for subdivisions. *See* RCW 19.27.095 (vesting of building permits) and RCW 58.17.033 (vesting of subdivision applications), as adopted in Laws of 1987 c 104 § 1 and § 2 respectively.

The Revised Code of Washington sets forth the precise time of vesting for proposed subdivisions:

- (1) A proposed division of land, as defined in RCW 58.17.020, shall be considered under the subdivision or short subdivision ordinance, and zoning or other land use control ordinances, in effect on the land at the time a fully completed application for preliminary plat approval of the subdivision, or short plat approval of the short subdivision, has been submitted to the appropriate county, city, or town official.
- (2) The requirements for a fully completed application shall be defined by local ordinance.

RCW 58.17.033(1)-(2). Accordingly, so long as the Applications qualify as subdivisions, the Applications are vested to the subdivision, zoning or other land use control ordinances in effect in Kittitas County as of June 21, 2012.

In general, any division of land resulting in new parcels of land qualifies as a subdivision; for example, the definition of "subdivision" is "the division or redivision of land into five or more lots, tracts, parcels, sites, or divisions for the purpose of sale, lease, or transfer of ownership, except [for short subdivisions up to nine lots] as provided in subsection (6) of this section." RCW 58.17.020(1). However, some forms of division of land are expressly exempted from the protections and the requirements of subdivision law. The exemptions include:

The provisions of this chapter shall not apply to . . .

(2) Divisions of land into lots or tracts each of which is one-one hundred twenty-eighth of a section of land or larger, or five acres or larger if the land is not capable of description as a fraction of a section of land, unless the governing authority of the city, town, or county in which the land is situated shall have adopted a subdivision ordinance requiring plat approval of such divisions...

<sup>&</sup>lt;sup>4</sup> Because a section of land is 640 acres, one-one hundred twenty-eighth of a section of land is five acres.

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APPELLANTS' BRIEF - 7

<sup>5</sup> See, former code at Orphan Girl AR, pp. 37-38.

RCW 58.17.040 (emphasis added). Here, the Applications seek to divide land into lots that exceed five acres in size. However, Kittitas County adopted and applied a subdivision ordinance requiring plat approval of divisions of land that exceed five acres in size.

As of June 21, 2012, the County's Code included both a Large Lot Subdivision chapter governing subdivisions of land into two or more lots the smallest of which is 20 acres or greater in size, together with chapter 16.06 KCC governing Administrative Segregations to create fewer than ten lots the smallest of which is 20 acres or greater in size. See, KCC 16.08.100, 16.06.010 (repealed September 18, 2012). As set forth in KCC 16.06.020 and .030,5 the process for approval of an Administrative Segregation required applications be filed on forms prescribed by the Community Development Services department, including preliminary surveys for preliminary approvals and final surveys for final approvals, as well as the payment of review fees. Compliance was required with KCC 16.06.020(1-5) and 16.06.030(1), including the need to comply with KCC 17.57.040 for minimum lot size requirements in in the Commercial Forest Zone, compliance with irrigation water delivery requirements pursuant to KCC 16.18.030, meeting OSDS location per KCC 13.04.080, assuring compliance with wellhead protection area requirements of KCC 17A.08.025, and compliance with the road standards set by KCC Title 12. Oddly, the County Code, at KCC 16.04.020, also purported to "exempt" Administrative Segregations from the subdivision code even though, as it existed on June 21, 2012, chapter 16.06 KCC was codified in the County's Subdivision Code, Title 16. Moreover, as evidenced by materials like the August 21, 2012 Memorandum in the Neversweat file, the County plainly viewed each Administrative Segregation as a "proposed plat" and "subdivision." Neversweat AR, pp. 29-30.

Most importantly, as the County Code existed on June 21, 2012, a detailed and timeconsuming process including both preliminary and then final plat approval of the Administrative Segregation Applications was required. Therefore, on its face, the Administrative Segregation

> CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308

process was a subdivision process that met the exclusion to the exemption stated in RCW 58.17.040. The Applications for the Anselmo, Orphan Girl, and Neversweat Administrative Segregations were subdivision applications, vested to subdivision, zoning and other land use control ordinances in effect in Kittitas County as of June 21, 2012.

If Kittitas County had wanted to exempt Administrative Segregation land divisions like the Applications at issue in this appeal from the vesting protections of State subdivision law, then the County needed to truly exempt such requests from County processes and procedures. Truly exempt subdivisions allow a landowner, like Anselmo, Orphan Girl, or Neversweat, to simply divide its land by conveying the subdivided lots, with no County process or approval whatsoever. For example, in West Hill, LLC v. City of Olympia, 115 Wn. App. 444, 63 P.3d 160 (2003), a landowner divided a parcel into four lots, by simply conveying the four lots via four real estate contracts all dated in 1980. Each of the four lots exceeded five acres. Id. at 447. No approvals were sought or obtained from the City of Olympia. Twenty years later, in response to a further subdivision request, the City of Olympia argued the 1980 subdivision was illegal. *Id.* The Court held the 1980 division was legal, because it fell under the exemption of RCW 58.17.040 for a subdivision of lots greater than five acres. Id. at 448-49. Similarly, in Friends of Ebeys v. Bd. of Cnty. Comm'rs. of Island Cnty., 27 Wn. App. 54, 55, 614 P.2d 1330 (1980), the court upheld landowners' subdivision of their property achieved via simple conveyance of five-acre tracts to themselves, to family members, and to a third party. Thus, a truly exempt subdivision of lots exceeding five acres in size can be achieved simply by execution of private real estate contracts selling the subdivided portions of the land, or by drafting and conveying deeds to the subdivided lots.

The Attorney General has explained that the intent of the legislature was to confer upon the various cities, towns, and counties the broadest discretion in deciding whether or not, and

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when, to enact an ordinance requiring that a subdivision of land containing no dedication<sup>6</sup> and no lots or tracts smaller than five acres in size to be subject to the provisions of RCW 58.17. AGO 1970 No. 14. If a County wishes to have some input on an exempt subdivision, but not subject the application to a County subdivision process, then, the farthest a County can go is likely what was described in *Zunino v. Rajewski*, 140 Wn. App. 215, 220, 165 P.3d 57 (2007).<sup>7</sup> There, the Court of Appeals explained that Spokane County's "certificate of exemption ordinance" authorized the County to issue a "certificate of exemption" from County subdivision processes for the large lot exemption of RCW 58.17.040, so long as the landowner provided documentation of access to the new parcels. *Id.* at 220-21. Here, Kittitas County imposed far more regulatory burdens in the Administrative Segregation process of former KCC 16.06.

Kittitas County had a choice to either: allow landowners such as Anselmo, Orphan Girl, and Neversweat to subdivide their lands into 80-acre or larger lots<sup>8</sup> simply by deed of conveyance and entirely exempt them from both the burdens and protections of RCW 58.17 and the County's local subdivision codes, or require landowners to obtain a subdivision approval using a subdivision process like that set forth in Chapter 16.06 KCC, labeled an Administrative Segregation. No landowner or developer is allowed to cherry pick from different sets of regulations. *East County Reclamation Co. v. Bjornsen*, 125 Wn. App. 432, 437, 105 P.3d 94 (2005) (holding that a developer cannot selectively waive portions of its vested rights so as to benefit from parts of newly-enacted regulations without having to comply with other parts of those same new regulations). Likewise, Kittitas County is not allowed to cherry pick which portions of the benefits and burdens of the subdivision statutes apply to any application. Once the County made the choice to subject Administrative Segregations to an extensive subdivision

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<sup>&</sup>lt;sup>6</sup> Earlier versions of the exemption now found in RCW 58.17.040 exempted subdivisions into five-acre or larger lots, only so long as the division also did not include a dedication, such as a dedication of a public road.

<sup>&</sup>lt;sup>7</sup> The legal issue presented in the *Zunino* case was what was necessary to create an access easement, not the exemption from the subdivision statute or the scope of County authority.

<sup>&</sup>lt;sup>8</sup> Separate provisions of County Code call for a minimum lot size of 80 acres for lands. Appellants are not challenging those provisions.

review process, the County was required to assure that the vesting protections of RCW 58.17.033 also applied.

Subdivision of lots exceeding five acres in size conducted via private real estate contracts and deeds are afforded the luxury of not having to jump through administrative hoops in order to complete their subdivisions, and do not need the vesting protections of subdivision law. In contrast, subdivision of lots that are required to undergo a local review process must bear the burdens of that process, and once those burdens are imposed, the benefits of the vesting protections found in RCW 58.17 must also be provided. The County cannot declare Administrative Segregations exempt from the protections governing subdivisions – including vested rights – while simultaneously subjecting the applications to an exhaustive regulatory subdivision review and approval process.

Ordinance 2012-006 was adopted several months after the complete Applications were submitted, and the Ordinance is entirely inapplicable to the Applications because, under RCW 58.17.033, the Applications vested to the subdivision, zoning and other land use control ordinances in effect in Kittitas County as of June 21, 2012. The Board should reverse the Administrative Decisions and direct County Staff to continue processing the Applications under those vested regulations.

B. The Applications are complete project permit applications and pursuant to KCC 15A.10.030 and RCW 36.70B required continued processing under the original codes, not the newly adopted Ordinance.

The Applications are project permits pursuant to RCW 36.70B and KCC Title 15A. Pursuant to the express language of County Code, project permit review of the Applications was required to continue under the subdivision, zoning and other land use control ordinances in effect in Kittitas County as of June 21, 2012.

RCW 36.70B governs project permit applications and affords applicants various protections for continued review by local governments: "A project permit application is complete for purposes of this section when it meets the procedural submission requirements of the local

APPELLANTS' BRIEF - 10

CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308

government and is sufficient for continued processing even though additional information may be required or project modifications may be undertaken subsequently." RCW 36.70B.070(2). KCC Title 15A governs numerous land use permits, including all permits under Title 16, and provides that it specifically controls the permitting process in the event of any conflict with other county codes. KCC 15A.01.030.

#### KCC 15A.10.030 states:

If, during the project permit review, Kittitas County identifies deficiencies in county plans or regulations, the project permit review shall continue, and the identified deficiencies shall be docketed for possible future amendments pursuant to KCC Title 15B. For purposes of this section, a deficiency in a comprehensive plan or development regulation refers to the absence of required or potentially desirable contents of a comprehensive plan or development regulation...

Here, the County Ordinance 2012-006 plainly admits that the County had identified a perceived deficiency in its regulations and sought to cure that deficiency by repealing the process for Administrative Segregations. Specifically, the recitals to the Ordinance state that: the County "is seriously concerned with protecting its rural character and the environment," and that the County's "administrative segregation process does not provide for the level of review required legally and fails to protect rural character and the environment." Under KCC 15A.10.030, the County was authorized to make note of that purported deficiency in the code so as to remedy it in later legislation, but the County also was required to ensure that: "project permit review shall continue."

The County violated KCC 15A.10.030 when it adopted the Ordinance, stopped processing the Applications, and ultimately issued the Administrative Decisions declaring the Applications to be "null and void." The plain language of KCC 15A.10.030 required the County to continue processing the Applications under the codes in effect on June 21, 2012. The Board should reverse the Administrative Decisions and direct County Staff to continue processing the Applications under those vested regulations.

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CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308

C. The County erred in failing to provide a timely preliminary approval of the Applications and thereby violated Appellants' reasonable expectation of adequate due process and a fair determination with respect to the Applications.

Appellants expended time, effort, and financial resources to submit completed applications to the County, expecting that the applications would be processed and approved as many such applications had been in the past. Unfortunately, the County failed to timely review and process the Applications within a reasonable timeframe.

The County's decision-making process must operate within the reasonable limits of due process owed to all applicants. In *Norco Const., Inc. v. King County*, 97 Wn.2d 680, 685, 649 P.2d 103 (1982), the Washington Supreme Court found that King County unreasonably delayed action on Norco's preliminary plat application for subdivision beyond the permitted 90-day statutory period. The court stated the County is limited by due process protections in the decisions they make and that unreasonable delay in approving the plat applications may be just as much an exclusionary device as an unconstitutional exclusionary zoning plan itself. *Id.* The court further held "the unreasonable lapse of time alone, without an express showing of coercion, can prove unconstitutionally detrimental to a developer harmed by this action." *Id.* at 686.

The record establishes no just cause for delaying the decision to grant Appellants' preliminary approval. The unreasonable delay by the County harmed Appellants. As described in the County administrative record summarized in the facts section of this brief, the Applications were filed on June 21, 2012. No requests for additional information were made by the County. By operation of law, the Applications were deemed complete on July 19, 2012. *See* KCC 15A.03.040 (setting 28-day period for notice of completion), RCW 36.70B.070 (stating an application is deemed complete if after 28 days the local government does not provide a written determination to the applicant that the application is incomplete). Pursuant to RCW 36.70B.080 and KCC 15A.03.090(7), the County was required to issue decisions on the Applications within

120 days of the application date, or by October 19, 2012. The County missed this deadline by a wide margin, not issuing the Administrative Decisions until June 2013.

The County's review comments were complete in August 2012, including confirmation that there were no identified concerns regarding the properties and proposed subdivisions. The Appellants jumped through every hoop raised by the County and the County's review was complete well before the September 18, 2012 passage of the Ordinance on which the County Staff now bases its June 2013 determinations that the Applications were "null and void." As shown by the County's review notes, the County could have easily granted preliminary approval to the Applications in August 2012. Instead, and with full knowledge that delay would significantly affect Appellants' success in this endeavor, the County delayed action on the Applications until June 2013 and then applied the Ordinance that was adopted in September 2012.

Appellants filed the Applications with a reasonable expectation that if they followed the process established by the County and in place at that time, they would be subject to the same consistent standards and laws with respect to obtaining preliminary approval. Unjustifiably, however, Appellants received inadequate due process contrary to the long established standard. The County's apparent deliberate delay in granting preliminary approval to the Applications is an unconstitutional violation of Appellants' due process rights. The Board should reverse the Administrative Decisions and instruct County Staff to complete processing of the Applications.

D. The Ordinance is vague because it does not specifically address pending applications and therefore the County's declaration that the Applications are "null and void" was invalid and beyond its authority.

The September 2012 Ordinance is wholly inapplicable to the Applications because they should be governed by the laws in operation on the date of submission. However, even assuming

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<sup>&</sup>lt;sup>9</sup> The County's internal "SEG Application Process Sheets" also reflect "Decision Due 10/19/2012." Anselmo AR, p. 62, Neversweat AR, p. 81, Orphan Girl AR, p. 65.

for the sake of argument that the Ordinance does apply, the County's application of the Ordinance to the Applications was illegal and must be reversed.

Courts have long held that when confronted with an apparently incomplete or vague ordinance, the court must look at not only "the face of the ordinance but also at its application to the person who has sought to comply with the ordinance and/or who is alleged to have failed to comply." *Anderson v. City of Issaquah*, 70 Wn. App. 64, 75, 851 P.2d 744 (1993). At issue in *Anderson*, was whether a statute regarding approval of building permits that listed parameters based on general aesthetics was too vague to provide a meaningful guide for the decision-making officials. *Id.* at 75-76. Although the statute contained an actual list of these features to consider, the court held the code void for vagueness because it did not give effective or meaningful guidance to the decision makers or to the applicant seeking to conform with the regulation. *Id.* at 76.

The code in *Anderson* was held void for vagueness even though it contained language that attempted to describe the applicable design standards, while the Ordinance at issue here does not contain any language that attempts to guide the County's handling of matters such as the Applications. There is absolutely nothing in the Ordinance that references pending unapproved applications, let alone authorization to the County to declare them "null and void." Therefore, the County's Administrative Decisions that the Applications were null and void was beyond the authority granted to the County in the Ordinance. In addition, because the Ordinance lacked meaningful guidance as to how to treat pending applications that had not yet received preliminary approval, the Ordinance is void as applied to the Applications.

To the extent County Staff defends any of this argument by asserting a right to gap fill the holes in the Ordinance, the County's declaration that the Applications are "null and void" was not a proper exercise of such authority. The provisions that are set forth in the Ordinance for applications with preliminary approval but still awaiting final approval are the analogous and instructive provisions of the Ordinance to the case presented in this appeal. Just like any

APPELLANTS' BRIEF - 14

CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308 application that had been granted preliminary approval was allowed to proceed to final approval, matters such as the Applications that had not yet received preliminary approval should have continued to be processed under the codes in effect on the date of application.

Even if Ordinance 2012-006 is found to apply to the Applications, the Board should reverse the Administrative Decisions and direct County Staff to continue processing the Applications under the subdivision, zoning and other land use control ordinances in effect in Kittitas County as of June 21, 2012.

## IV. CONCLUSION

The Administrative Decisions to declare the Anselmo, Neversweat, and Orphan Girl Administrative Segregation Applications "null and void" were illegal. First, the Administrative Decisions violated the vested rights doctrine. Second, the Administrative Decisions violated the express mandate of County Code requiring continued processing of the Applications, regardless of any alleged deficiencies in County Codes. Third, delays in processing and approving the Applications violated County Code, State law, and Appellants' due process rights. Fourth, even if the County was authorized to apply its September 2012 Ord. No. 2012-006 to the June 2012 Applications, the Ordinance was applied incorrectly. For each of these reasons, the Board of County Commissioners should reverse the Administrative Decisions and direct County Staff to complete processing and approval of the Anselmo, Neversweat, and Orphan Girl Administrative Segregation Applications under the codes in effect on June 21, 2012.

DATED this 6<sup>th</sup> day of August, 2013.

CAIRNCROSS & HEMPELMANN, P.S.

Nancy Bainbridge Rogers, WSBA No. 26662

E-mail: nrogers@cairncross.com 524 Second Avenue, Suite 500

Seattle, WA 98104-2323 Telephone: (206) 587-0700 Facsimile: (206) 587-2308

Attorneys for Appellants

APPELLANTS' BRIEF - 15

CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308

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## Certificate of Service

	I, Kristi Beckham, certify under penalty of perjury of the laws of the State of Washington
that or	August 6, 2013, pursuant to an email exchange between counsel approving filing and
service	e by email, I caused a copy of the document to which this is attached to be filed with the
Count	y and served on the following individual(s) via email:
	Julie Kjorsvik Clerk of the Board Kittitas County Board of County Commissioners 205 W 5 <sup>th</sup> Ave., Ste. 108 Ellensburg, WA 98926-2887 Email: julie.kjorsvik@co.kittitas.wa.us

Neil Caulkins Kittitas County Prosecutor 205 W 5<sup>th</sup> Ave., Ste. 213 Ellensburg, WA 98926-2887 Email: neil.caulkins@co.kittitas.wa.us

Jeffrey A. Watson Planner II Kittitas County Public Works/Community Development Services 411 North Ruby Ellensburg, WA 98926 Email: jeff.watson@co.kittitas.wa.us

DATED this 6<sup>th</sup> day of August, 2013, at Seattle, Washington.

Kristi Beckham, Legal Assistant

APPELLANTS' BRIEF - 16

CAIRNCROSS & HEMPELMANN, ATTORNEYS AT LAW 524 Second Avenue, Suite 500 Seattle, Washington 98104-2323 office 206 587 0700 fax 206 587 2308

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BEFORE THE KITTITAS COUNTY BOARD OF COUNTY COMMISSIONERS

In Re	Anse	elmo	Land,	Orphan	
Girl,	and	News	sweat	Land	
Appeal	ls.				

CERTIFICATION OF RECORD

I, Jeff Watson, STAPP POANNER (title), do hereby certify that the administrative record attached hereto is a true and correct copy of the original record now on file with the Kittitas County Community Development Service in the above referenced matter. I swear or affirm that the forgoing is true and correct to the best of my knowledge and belief.

DATED this 2nd day of August 2013.

Jeff Watson

From: Jeff Watson

**Sent:** Thursday, July 18, 2013 5:00 PM

To: 'nrogers@cairncross.com'; 'david.sprinkle@plumcreek.com'; Neil Caulkins

Cc: 'David@ConceptEng.com'; Doc Hansen; Julie Kjorsvik

**Subject:** Segregation Administrative Appeals **Attachments:** Title 15A.07 Administrative Appeals.pdf

**Importance:** High

Tracking: Recipient Delivery Read

'nrogers@cairncross.com'
'david.sprinkle@plumcreek.com'

Neil Caulkins Delivered: 7/18/2013 5:00 PM

'David@ConceptEng.com'

Doc Hansen Delivered: 7/18/2013 5:00 PM

Julie Kjorsvik Delivered: 7/18/2013 5:00 PM Read: 7/19/2013 8:28 AM

An Appeal Hearing for:

Anselmo Land (SG-12-00002)

Orphan Girl (SG-12-00003)

Neversweat Land (SG-12-00004)

has been set for:

Thursday, September  $5^{\text{th}}$ , 2013 @ 1:30 PM in the Commissioners Auditorium; Kittitas County Courthouse, 205 W 5th Avenue, Ellensburg WA 98926

Under the Provisions of KCC 15A.07.010(3) (attached) the calendar dates for briefing submittal will be as follows:

Appellants brief shall be due – August  $6^{\rm th}$ , 2013 (30 days prior) Kittitas County brief shall be due – August  $22^{\rm nd}$ , 2013 (10 Working Days Prior)

Digital Documentation for all files may be viewed on line at:

http://www.co.kittitas.wa.us/cds/current/administrative-segregations.asp refer to the appropriate application by number and name.

Inasmuch as all parties and issues involved for each appeal filed are identical, Community Development Services (CDS) would like to request for ease of procedure that a single Public Hearing be held for all three appeals. Staff would further request that this email serve as formal notification for the briefing timeframes. If any party feels this notification is deficient or would prefer hard copy documentation with

signatures please notify CDS at the address, email, or phone below and accommodations will be made. Should you have any additional guestions please feel free to contact our office.

Jeffrey A. Watson
Planner II

<u>Kittitas County Public Works/Community Development Services</u>
411 North Ruby
Ellensburg WA 98926
<u>jeff.watson@co.kittitas.wa.us</u>
509-933-8274

From: Microsoft Outlook

To: Doc Hansen; Julie Kjorsvik; Neil Caulkins

**Sent:** Thursday, July 18, 2013 5:00 PM

**Subject:** Delivered: Segregation Administrative Appeals

# Your message has been delivered to the following recipients:

**Doc Hansen** 

Julie Kjorsvik

**Neil Caulkins** 

**Subject: Segregation Administrative Appeals** 

Sent by Microsoft Exchange Server 2007

**From:** Microsoft Outlook

**To:** 'nrogers@cairncross.com'; 'david.sprinkle@plumcreek.com'; David@ConceptEng.com

**Sent:** Thursday, July 18, 2013 5:00 PM

**Subject:** Relayed: Segregation Administrative Appeals

# Delivery to these recipients or distribution lists is complete, but delivery notification was not sent by the destination:

'nrogers@cairncross.com'

'david.sprinkle@plumcreek.com'

David@ConceptEng.com

**Subject: Segregation Administrative Appeals** 

Sent by Microsoft Exchange Server 2007

From: Nancy Rogers < NRogers@Cairncross.com>

**To:** Jeff Watson

**Sent:** Thursday, July 18, 2013 5:01 PM

**Subject:** Read: Segregation Administrative Appeals

Your message was read on Thursday, July 18, 2013 5:01:00 PM (GMT-08:00) Pacific Time (US & Canada).

From: David Sprinkle <David.Sprinkle@plumcreek.com>

**Sent:** Thursday, July 18, 2013 5:00 PM

**To:** Jeff Watson

**Subject:** Automatic reply: Segregation Administrative Appeals

Thank you for your email. I am out of the office traveling on business until Friday, July 19th. I will be checking emails on occasion but my response may be delayed. You can also try me on my cell phone: 206-914-5902.

Very truly yours, David J. Sprinkle

#### **Jeff Watson**

From: David Sprinkle < David.Sprinkle@plumcreek.com>

**To:** Jeff Watson

**Sent:** Friday, July 19, 2013 7:08 AM

**Subject:** Read: Segregation Administrative Appeals

Your message was read on Friday, July 19, 2013 7:07:41 AM (GMT-08:00) Pacific Time (US & Canada).

## Chapter 15A.07 ADMINISTRATIVE DECISIONS APPEALS

#### Sections

15A.07.010 Appeal of determination or decision.

15A.07.020 Procedures for Administrative appeals.

15A.07.030 Repealed.

15A.07.040 Remand.

15A.07.050 Appeal of decision - Scope of authority.

#### 15A.07.010 Appeal of determination or decision.

- 1. An appeal of an administrative land use decision shall be filed with the board of county commissioners within 10 working days of the date of the decision.
- 2. Appeals shall contain a written, concise statement identifying:
  - a. The decision being appealed;
  - b. The name and address of the appellant and his interest(s) in the matter;
  - c. The specific reasons why the appellant believes the decision to be wrong. The appellant shall bear the burden of proving the decision was wrong;
  - d. The desired outcome or changes to the decision;
  - e. The appeals fee.

The appeal shall contain only the above listed material, and shall not contain or attempt to introduce new evidence, testimony, or declaration.

3. Upon the filing of a timely appeal, the administrator shall, in consultation with the appropriate hearing body chair pursuant to KCC 15A.01.040, set the time and place at which the matter will be considered and establish a briefing schedule for the parties. The appellant's brief shall be due 30 days prior to the hearing date. Briefing from the County and any other Respondents shall be due 10 working days prior to the hearing date. There shall be no response or rebuttal briefing by any party. The officer from whom the appeal is being taken shall forthwith transmit to the reviewing body and the parties all of the records pertaining to the decision being appealed. Briefing shall be limited to legal argument based upon the documents comprising the record that formed the basis for the administrative decision on appeal that have been transmitted to the parties by said officer. (Ord. 2010-008; Ord. 2000-07; Ord. 98-10, 1998)

#### 15A.07.020 Procedures for Administrative appeals.

- Administrative appeals shall serve to provide argument and guidance for the body's
  decision. No new evidence or testimony shall be given or received. The briefing shall
  not contain new evidence, testimony, or declarations, but shall consist only of legal
  arguments based upon the documents comprising the record as transmitted to the
  parties by the relevant officer. The parties to the appeal shall submit timely written
  statements or arguments to the decision-making body.
- 2. The hearing body shall deliberate on the matter in public in the manner of a closed record hearing and reach its decision on the appealed matter.
- 3. A written decision by the hearing body shall be issued within 30 days of the close of the Administrative Hearing. (Ord. 2010-008; Ord. 2000-07; Ord. 98-10, 1998)

15A.07.030 Repealed. (Ord. 2010-008; Ord. 2000-07; Ord. 98-10, 1998)

#### 15A.07.040 Remand.

In the event the reviewing body determines that the public hearing record or record on appeal is insufficient or otherwise flawed, that body may remand back to the hearing body to correct the deficiencies. The reviewing body shall specify the items or issues to be considered and the time frame for completing the additional work. (Ord. 2000-07; Ord. 98-10, 1998)

#### 15A.07.050 Appeal of decision - Scope of authority.

In exercising the power granted herein, the reviewing body may, in conformity with county code, reverse or affirm, wholly or in part, or may modify the order, requirement, decision or determination appealed from, and may make such order, requirement, decision or determination as should be made and, to that end, shall have all the powers of the officer from whom the appeal is taken, insofar as the decision on the particular issue is concerned. (Ord. 2000-07; Ord. 98-10, 1998)



## Kittitas County, Washington BOARD of COUNTY COMMISSIONERS

District One Paul Jewell District Two Gary Berndt District Three Obie O'Brien

June 27, 2013

Attorney Nancy Bainbridge Rogers Cairncross & Hempelmann 524 2<sup>nd</sup> Avenue, Suite 500 Seattle, WA 98104

Re: Anselmo Land Administrative Segregation (SG-12-0002)

Dear Ms. Bainbridge Rogers,

This is to acknowledge receipt of your letter of appeal and \$500.00 fee relating to the Anselmo Land Administrative Segregation (SG-12-0002).

In accordance with Kittitas County Code Chapter 15A.07.010, the Administrator and Board of County Commissioners Chairman will schedule a date, time and location for a hearing as well as establish a briefing schedule for the parties. As a reminder the appellant's brief shall be due 30 days prior to the hearing date.

As you've requested I am enclosing a copy of the date-stamped appeal for your information and records along with a receipt for your payment in the amount of \$500.00.

You will be notified of the hearing date, time and location in the near future along with the briefing schedule. In the meantime if you have any questions please feel free to contact our office at your convenience. Thank you.

Sincerely,

Julie Kjorsvik Clerk of the Board

Enclosures-as noted

cc:

David Sprinkle

Orphan Girl Land Company, LLC 999 Third Avenue, Suite 4300

Seattle, WA 98104

Doc Hansen - CDS

Neil Caulkins - Prosecutors office

CAIRNCROSS&HEMPELMANN
524 2nd Ave, Suite 500
Seattle, WA 98104
www.cairncross.com

ATTORNEYS AT LAW office 206 587 0700 fax 206 587 2308

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June 25, 2013

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#### <u>VIA FEDERAL EXPRESS</u>

Board of County Commissioners Kittitas County 205 West 5th, Room 108 Ellensburg, WA 98926

Re:

Appeal of Administrative Decision

Anselmo Land Administrative Segregations, SG-12-00002

To The Board of Commissioners:

This firm represents Anselmo Land Company, LLC ("Anselmo"), the applicant for the Anselmo Administrative Segregation, File No. SG-12-00002 (the "Application"). Pursuant to Kittitas County Code ("KCC") 15.A.07.010 and the instructions stated in the County's Administrative Decision dated June 12, 2013, Anselmo hereby appeals.

As called for by KCC 15A.07.010(2), the following matters are identified for this appeal:

- a. The decision being appealed is the Administrative Decision, signed by Jeff Watson, Staff Planner, Kittitas County Community Development Services, stating that the Application is "null and void." A copy of the Administrative Decision is enclosed.
- b. The name and address of the appellant is Anselmo Land Company, LLC, c/o David Sprinkle, 999 Third Avenue, Suite 4300, Seattle, WA 98104. The appellant is interested in this matter because the appellant is the owner of the affected lands, seeking approval of the Application.
- c. The specific reasons that the appellant believes the Administrative Decision was wrong include:
  - i. The Application, including necessary fees, was filed on June 21, 2012. However, the Administrative Decision purports to deem the Application "null and void" under the terms of an Ordinance that was adopted in September 2012 ("Ord. 2012-006"). Ord. 2012-006 does not apply to the Application, and the Application should have been approved under the codes in effect on June 21, 2012.

Board of County Commissioners Kittitas County June 25, 2013 Page 2

- ii. The County erred by failing to provide timely preliminary approval of the Application prior to September 28, 2012. The Application was filed on June 21, 2012, and by operation of law was deemed complete on July 19, 2012. No requests for additional information were made by the County to the Applicant. The County's review comments were complete in August and no flaws were described with the Application. All requirements set by Chapter 16.06 KCC for preliminary approval of the Application were met well before September 28, 2012, and the Application should have been approved.
- iii. If Ord. 2012-006 is applied to the Application, then it is silent as to its impact on the Application. Therefore, the Administrative Decision that the Application is "null and void" is ultra vires, or beyond the County's jurisdiction and authority, or as applied, Ord. 2012-006 is illegally vague, or for other reasons Ord. 2012-006 fails to dictate a declaration that the Application is "null and void."
- iv. The Application was a "project permit" subject to the protections of State law as well as KCC 15A.10.030 requiring that "project review shall continue" even in the face identified alleged "deficiencies" in the County's plans or regulations. Applying Ord. 2012-006 to the Application was directly contrary to State law as well as KCC 15A.10.030.
- v. The Application was vested to the land use control ordinances in effect on June 21, 2012, the date the complete Application was filed. Ord. 2012-006 is not applicable, and the Application should have been approved under the ordinances in effect on June 21, 2012.
- d. The desired outcome or changes to the Administrative Decision are that the Administrative Decision be reversed, that the County instead grant preliminary approval to the Application so that the appellant can proceed to final approval immediately.
  - e. The required appeals fee of \$500 is paid by the enclosed check no. 4500001931.

Pursuant to KCC 15A.07.010, we look forward to the scheduling of an appeals hearing. I ask that you include both myself and David Sprinkle as contact persons for this appeal, using the following contact information:

Nancy Bainbridge Rogers Cairncross & Hempelmann 524 Second Ave., Suite 500 Seattle, WA 98104-2323

Tel: (206) 254-4417

Email: nrogers@cairncross.com

Board of County Commissioners Kittitas County June 25, 2013 Page 3

> David Sprinkle Anselmo Land Company, LLC 999 Third Avenue, Suite 4300 Seattle, WA 98104

Tel: (206) 467-3650

Email: david.sprinkle@plumcreek.com

Thank you for your attention to this matter.

Very truly yours,

Nancy Bainbridge Rogers

#### Enclosures

cc: Neil Caulkins (via email delivery)

Jeff Watson (via email delivery)
David Sprinkle (via email delivery)



#### KITTITAS COUNTY COMMUNITY DEVELOPMENT SERVICES

411 N. Ruby St., Suite 2, Ellensburg, WA 98926 CDS@CO.KITTITAS.WA,US Office (509) 962-7506 Fax (509) 962-7682

Building Partnerships - Building Communities

June 12, 2013

Anselmo Land Company LLC 999 Third Avenue Suite 4300 Seattle WA 98104

RE: Anselmo Land Administrative Segregation, SG-12-00002

Map Number:

21-14-27000-0001

Dear Applicant,

On September 18, 2012 the Board of County Commissioners of Kittitas County adopted Ordinance 2012-006 (attached) amending the county code language related Administrative Segregations. The new language made provisions for existing applicants which had not received a letter of denial and had received preliminary approval to finalize or convert their applications to another form of subdivision. No options or provisions were codified for pending applications which had not received preliminary approval. The Kittitas County Prosecuting Attorney's Office has determined that the lack of provisions for pending applications without preliminary approval in Ordinance 2012-006 renders them null and void.

The application submitted by Anselmo Land Company LLC on June 21, 2012 (SG-12-00002) was not given preliminary approval prior to September 18, 2012, and as such has been determined by Kittitas County Community Development services as of June 12, 2013 to be null and void.

This letter constitutes an Administrative Decision and as such may be appealed in accordance with Kittitas County Code Chapter 15A.07.010 which stipulates that an appeal must be filed within 10 (ten) working days by submitting specific factual objections and a fee of \$500 to the Kittitas County Board of Commissioners at 205 West 5th, Room 108 Ellensburg, WA 98926. The appeal deadline for this decision is: June 27, 2013 at 5:00p.m.

If you have any further questions, please feel free to contact me at (509) 933-8274.

Sincerely

Jeff Watson Staff Planner

CC and Attachments via E-Mail to: david.sprinkle@plumereek.com

david@ConceptEng.com doc.hansen@co.kittitas,wa.us neil.caulkins@co.kittitas.wa.us Anselmo Land Company LLC Concept Engineering Kittifas County Planning Official Kittitas County Prosecuting Attorney's Office

Attachments: Ordinance 2012-006



## Kittitas County Office Of The Treasurer

#### Deanna Jo Panattoni, Treasurer 205 W 5th Avenue, Suite 102 Ellensburg, Wa 98926

Phone (509) 962-7535 Fax (509) 933-8212

Cash Suspense

Receipt Number:

2013-3348

Date:

06/26/2013

Received From:

PLUM CREEK

Check Amount:

\$500.00

Cash Amount:

\$0.00

Eft Amount:

\$0.00

Total Amount:

\$500.00

Deputy: DEBBIEM

Receipt Type: CHK

Template: COMMISSIONER! COMMISSIONERS

. . .

Comments:

RECEIVED FROM PLUM CREEK/CAIRNCROSS & HEMPELMANN SEATTLEFOR ANSELMO LAND ADMINISTRATIVE

SEGREGATION DECISION APPEAL

<u>FundCode</u>

001

GlCode 1634589 **Description** 

APPEALS FEE

<u>Amount</u> \$500.00

Total Amount:

\$500.00

Kittitas County Treasurer's Office

Submitted By: DEBBIE MYERS

4500001931

**Payment Date** 

Plum Creek Administrative Corp., Inc. P.O. Box 1990 Columbia Falls, MT 59912

06/25/2013

Net Amount Invoice Description Invoice Number Our P.O. No. Gross Amount Discount Amt. \$500.00 Filing Fee \$500.00 \$0.00 062413 \$500.00 Totals \$500.00 \$0.00

<b>₩</b> PlumCreek	Fatont #5,656.678	BANK OF AMERICA DESURSEMENT ACCOUNT ATLANTA DEXALS COUNTY GE	
Plum Creek Administrative Corp., Inc. P.O. Box 1990 Columbia Falls, MT 59912	TouchSafe*	neso pida Colo, papazioni pid Pina colo, pidactorio pidicioni	Check Date: 06/25/2013
PAY Five Hundred and 00/100 Dollars To The Order Of	erik - Karon Coloro († 1904) 1806 - Coloro Karon († 1904) 1808 - Aleman Coloro († 1904)		Arriount *****500.00
KITTITAS COUNTY BOARD OF COMMISSIONERS		ELINECEEK (PELINE <mark>T NOT NEGOT</mark> Berk Palinceen (Petro Perkel)	ABLE AFTER 90 GAYS
205 WEST 5TH, ROOM 108 ELLENSBURG WA 98926	DAN CREEK PLUM CREEK P MER AND INCOMESS PERMOC		

Page 1 of 1

#### **Jeff Watson**

From: Jeff Watson

Sent: Wednesday, June 12, 2013 5:18 PM

**To:** 'david.sprinkle@plumcreek.com'; 'david@ConceptEng.com'

**Cc:** Doc Hansen; Neil Caulkins

**Subject:** Segregation Applications; Administrative Decision

Attachments: SG-12-00002 Anselmo Land Termination Signed.pdf; SG-12-00003 Orphan Girl Land

Termination Signed.pdf; SG-12-00004 Neversweat Land Termination Signed.pdf;

Ordinance 2012-006 Administrative Segregation Repeal.pdf

Please see the attached documentation regarding decisions on the following Administrative Segregations Applications:

SG-12-00002 Anselmo Land SG-12-00003 Orphan Girl SG-12-00004 Neversweat

Original hard copy letters have been sent to the land owner(s) of record via U.S. Mail. Please feel free to contact me should you have any questions.

Jeffrey A. Watson
Planner II

<u>Kittitas County Public Works/Community Development Services</u>
411 North Ruby
Ellensburg WA 98926
jeff.watson@co.kittitas.wa.us
509-933-8274



#### KITTITAS COUNTY COMMUNITY DEVELOPMENT SERVICES

411 N. Ruby St., Suite 2, Ellensburg, WA 98926 CDS@CO.KITTITAS.WA.US Office (509) 962-7506 Fax (509) 962-7682

Building Partnerships - Building Communities

June 12, 2013

Anselmo Land Company LLC 999 Third Avenue Suite 4300 Seattle WA 98104

RE: Anselmo Land Administrative Segregation, SG-12-00002

Map Number: 21-14-27000-0001

Dear Applicant,

On September 18, 2012 the Board of County Commissioners of Kittitas County adopted Ordinance 2012-006 (attached) amending the county code language related Administrative Segregations. The new language made provisions for existing applicants which had not received a letter of denial and had received preliminary approval to finalize or convert their applications to another form of subdivision. No options or provisions were codified for pending applications which had not received preliminary approval. The Kittitas County Prosecuting Attorney's Office has determined that the lack of provisions for pending applications without preliminary approval in Ordinance 2012-006 renders them null and void.

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This letter constitutes an Administrative Decision and as such may be appealed in accordance with Kittitas County Code Chapter 15A.07.010 which stipulates that an appeal must be filed within 10 (ten) working days by submitting specific factual objections and a fee of \$500 to the Kittitas County Board of Commissioners at 205 West 5th, Room 108 Ellensburg, WA 98926. The appeal deadline for this decision is: June 27, 2013 at 5:00p.m.

If you have any further questions, please feel free to contact me at (509) 933-8274.

Sincerely.

Jeff Watson Staff Planner

CC and Attachments via E-Mail to: david.sprinkle@plumcreek.com david@ConceptEng.com

> doc.hansen@co.kittitas.wa.us neil.caulkins@co.kittitas.wa.us

Anselmo Land Company LLC
Concept Engineering
Kittitas County Planning Official
Kittitas County Proceeding Attorney's

Kittitas County Prosecuting Attorney's Office

Attachments: Ordinance 2012-006

#### BOARD OF COUNTY COMMISSIONERS COUNTY OF KITTITAS STATE OF WASHINGTON

### ORDINANCE NO. 2012- OCO

## AMENDMENT AND REPEAL OF KITTITAS COUNTY'S PROCESS FOR ADMINISTRATIVE SEGREGATION

- WHEREAS, Kittitas County plans under Ch. 36.70A RCW, the Growth Management Act and Ch 43.21C RCW, the State Environmental Policy Act; and
- WHEREAS, Kittitas County is seriously concerned with protecting its rural character and the environment; and
- WHEREAS, Kittitas County's administrative segregation process does not provide for the level of review required legally and fails to protect rural character and the environment; and
- WHEREAS, Kittitas County's administrative segregation process does not qualify for vested rights under Washington State law; and
- WHEREAS, A public hearing to consider amending Kittitas County's process for administrative segregations was held on August 21, 2012 at 2:00 pm; and
- **WHEREAS**, due notice of the hearing had been given as required by law, and the necessary inquiry has been made into the public interest to be served by such change procedure; and,
- WHEREAS, that meeting was continued until August 28, 2012, and then until September 11, 2012, and then until September 18, 2012; and
- WHEREAS, The Kittitas County Board of County Commissioners voted to approve the proposed changes to the administrative segregation process and directed the Prosecutor's Office to prepare the enabling documents.

**BE IT HEREBY ORDAINED**: by the Board of County Commissioners of Kittitas County, Washington, after due deliberation and in the best interest of the public, does hereby approve amendment to Kittitas County Code to amend its administrative segregation process. Kittitas County Code Chapter 16.06, as well as sections 16.04.020, 16.08.015, 16.08.087, and 16.08.118 of the Kittitas County Code shall be amended to read as follows and Information Services is hereby directed to make the necessary changes to the County Code appearing upon the County's website:

#### Chapter 16.06 ADMINISTRATIVE SEGREGATIONS

#### Sections

16.06.010 Repealed.

16.06.020 Repealed.

16.06.030 Repealed.

16.06.040 Expiration and Credit.

16.06.050 Repealed.

16.06.060 Repealed.

16.06.010 Repealed.

16.06.020 Repealed.

16.06.030 Repealed.

16.06.030 Repealed.

#### 16.06.040 Expiration and Credit.

All administrative segregation applications that have not received a letter of official denial and have received preliminary approval, shall, within 3 months of the adoption of this Ordinance, either (1) be submitted for final approval pursuant to the administrative segregation regulation in effect when the applications received preliminary approval, (an extension of up to three months may be requested by applicants who have submitted everything necessary for final review except the survey so long as the applicant demonstrates that they have financially obligated themselves, by payment of a deposit for example, to have the survey done within the extension period), or (2) convert to either a short plat, long plat, or large lot subdivision by notifying Kittitas County of the desire to convert and by paying any additional fees necessary for the review of the application to which the matter is being converted. Such converting applicant shall be eligible to credit application fees previously paid towards an appropriate subdivision in accord with this code section. As an example, if the prior administrative segregation application was creating three lots, it would be appropriate for the applicant to credit the fee towards a short plat application and provide all necessary additional materials to make up a complete short plat application. Similarly, if the administrative segregation application had been to create 20 lots, the new application should be for a long plat and the applicant would need to submit all needed additional fees and materials, including SEPA review, to make a compete long plat application. Prior to one year from the passage of this ordinance the converting applicant must submit the remaining necessary materials (potentially including all SEPA documentation and including proof of preliminary approval and fees paid) to create a complete short plat, long plat, or large lot subdivision application. Upon payment of the additional fee and submission of the additional necessary materials the converting applicant shall receive a vesting date establishing the land use regulations that will govern the review of the converted application. Applications that neither finish nor complete the conversion process by the deadlines herein shall be expired and void. The County shall endeavor to send all undenied

administrative segregation applications individual notice of this regulation, but actual receipt of such notice is not necessary for the applicant to be bound by this regulation and the time limits contained herein. All applications by applicants who fail to request final administrative segregation approval or, for conversions to subdivision applications, fail to provide proof of amounts paid (including acceptance the subdivision fee credit) and preliminary acceptance, and provide additional materials within the time limits provided in this ordinance, are expired and void. Kittitas County shall provide notice to the Yakama Nation of all applications submitted for final approval no less than 14 days before such approval and shall consider comment from the Yakama Nation in each instance of final review. Nothing in this section exempts applicants for administrative segregations from any applicable laws including, but not limited to, the Washington Department of Ecology's Upper Kittitas Ground Water Rule, Chapter 173-539A WAC, the Kittitas County Zoning Ordinance, Title 17 KCC, the Kittitas County Critical Areas Ordinance, Title 15 KCC, Title 17A KCC, or the Kittitas County Shoreline Master Program. Nothing in this section shall be construed to expand or diminish the rights or obligations of persons receiving final approval of an administrative segregation application before September 18, 2012.

#### 16.04.020 Exemptions.

The provisions of this title shall not apply to:

- 1. An alteration made for the purpose of adjusting boundary lines as defined in KCC 16.08.055.
- 2. Divisions made by testamentary provisions or the laws of descent;
- 3. Cemeteries and other burial plots while used for that purpose:
- 4. Any division of land for the purposes of installing or maintaining publicly owned facilities, utilities, emergency services, structures and uses, including but not limited to utility substations, pump stations, wells, watershed intake facilities, fire stations, or other utility and emergency services facilities of the same or similar nature, provided that such parcel shall not be required to meet the minimum lot size of the subject zoning district (KCC Title 17). The remaining parcel may be less in total area than the minimum lot size for the zone but if used for a building site must comply with all other county regulations (e.g. on site sewage systems, setbacks, etc.).

#### 16.08.015 Repealed.

#### 16.08.087 Division.

"Division" means the creation of a lot through short or long subdivision, large lot subdivision, use of intervening ownership, etc., but not including a boundary line adjustment.

#### 16.08.118 Parcel creation.

"Parcel creation" means the creation of a lot through short or long subdivision, large lot subdivision, use of intervening ownership, etc. and including boundary line adjustments.

**BE IT HEREBY FURTHER ORDAINED** that any scrivener's errors later detected may be remedied by Information Services at the direction of the Prosecutor's Office without the need to bring such before the Board of County Commissioners for board action.

**BE IT HEREBY FURTHER ORDAINED** that this regulation shall take effect immediately upon signature by the Board of County Commissioners and shall apply equally to all pending applications for administrative segregation, regardless of date such applications were submitted to the County.

ADOPTED this 18th day o	f <u>September</u> 2012.
	BOARD OF COUNTY COMMISSIONERS KITTITAS COUNTY, WASHINGTON
	Alan A. Crankovich, Chairman
	Olic DFO'S
MMSS/ONESONE	Obie O'Brien, Vice-Chairman
The state of the s	( ) Line
COUNTY TO SOME	Paul Jewell, Commissioner
ATTEST	APPROVED AS TO FORM:
DERK OF THE BOARD	
malyonk	
Julie A. Kjorsvik	Greg Zempel, Prosecuting Attorney

WSBA#19125

#### **Jeff Watson**

From: Christina Wollman

**Sent:** Friday, August 24, 2012 9:33 AM

**To:** Jeff Watson

**Subject:** RE: SG-12-00002 Anselmo Land

I forwarded this on to the forest service because it's accessed by a FS road.

Christina Wollman, AICP CFM

Planner II | Floodplain Manager Kittitas County Department of Public Works [p] 509.962.7051 | [f] 509.962.7663

From: Jeff Watson

Sent: Tuesday, August 07, 2012 4:53 PM

To: Christina Wollman; Brenda Larsen; Jan Ollivier; Holly Duncan; Joe Gilbert

Subject: SG-12-00002 Anselmo Land

#### SG-12-00002 Anselmo Land

Christina, Holly, and Brenda,

Could you please review this application for comment. Control Click on the hyperlink above (or go to the attachment tab in EDEN).

Thanks,

Jeffrey A. Watson Planner II

Kittitas County Public Works/Community Development Services

411 North Ruby

Ellensburg WA 98926

jeff.watson@co.kittitas.wa.us

509-933-8274

Notice: All email sent to this address will be received by the Kittitas County email system and may be subject to public disclosure under Chapter 42.56 RCW and to archiving and review.

message id: 38eb45916c6dcbdac24bb8719d004a14

#### **Jeff Watson**

From: Holly Duncan

Sent: Wednesday, August 22, 2012 1:55 PM

**To:** Jeff Watson

**Subject:** RE: SG-12-00002 Anselmo Land

Follow Up Flag: Follow up Flag Status: Flagged

It appears there are no existing structures, wells or septic systems to be concerned about on this one.

From: Jeff Watson

Sent: Monday, August 20, 2012 9:41 AM

To: Holly Duncan

Subject: RE: SG-12-00002 Anselmo Land

See "Preliminary Survey" of the Master File; page 11.

Jeffrey A. Watson

Planner II

Kittitas County Public Works/Community Development Services

411 North Ruby

Ellensburg WA 98926

jeff.watson@co.kittitas.wa.us

509-933-8274

From: Holly Duncan

Sent: Thursday, August 16, 2012 11:39 AM

To: Jeff Watson

Subject: RE: SG-12-00002 Anselmo Land

Where are the proposed lines for the lots?

From: Jeff Watson

Sent: Tuesday, August 07, 2012 4:53 PM

To: Christina Wollman; Brenda Larsen; Jan Ollivier; Holly Duncan; Joe Gilbert

Subject: SG-12-00002 Anselmo Land

#### SG-12-00002 Anselmo Land

Christina, Holly, and Brenda,

Could you please review this application for comment. Control Click on the hyperlink above (or go to the attachment tab in EDEN).

Thanks,

Jeffrey A. Watson

Planner II

Kittitas County Public Works/Community Development Services
411 North Ruby
Ellensburg WA 98926
jeff.watson@co.kittitas.wa.us
509-933-8274

Notice: All email sent to this address will be received by the Kittitas County email system and may be subject to public disclosure under Chapter 42.56 RCW and to archiving and review.

message id: 38eb45916c6dcbdac24bb8719d004a14

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**Sent:** Tuesday, August 07, 2012 4:53 PM

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**Subject:** SG-12-00002 Anselmo Land

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Christina, Holly, and Brenda,

Could you please review this application for comment. Control Click on the hyperlink above (or go to the attachment tab in EDEN).

Thanks,

Jeffrey A. Watson

Planner II

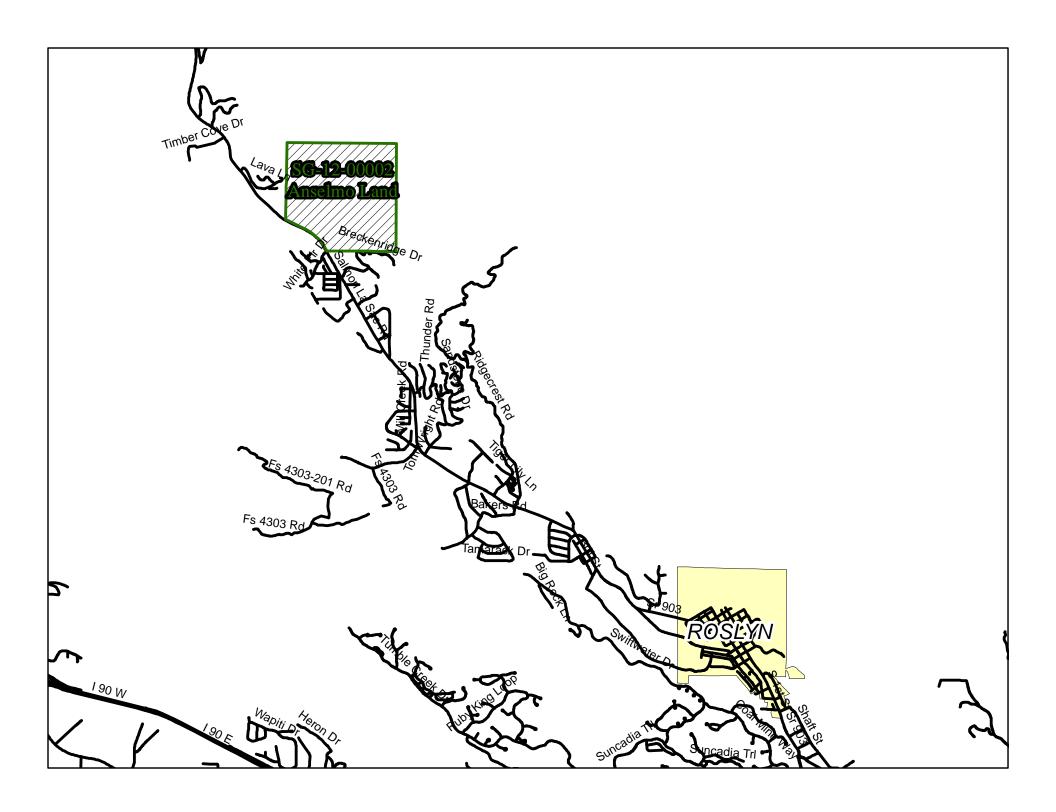
Kittitas County Public Works/Community Development Services

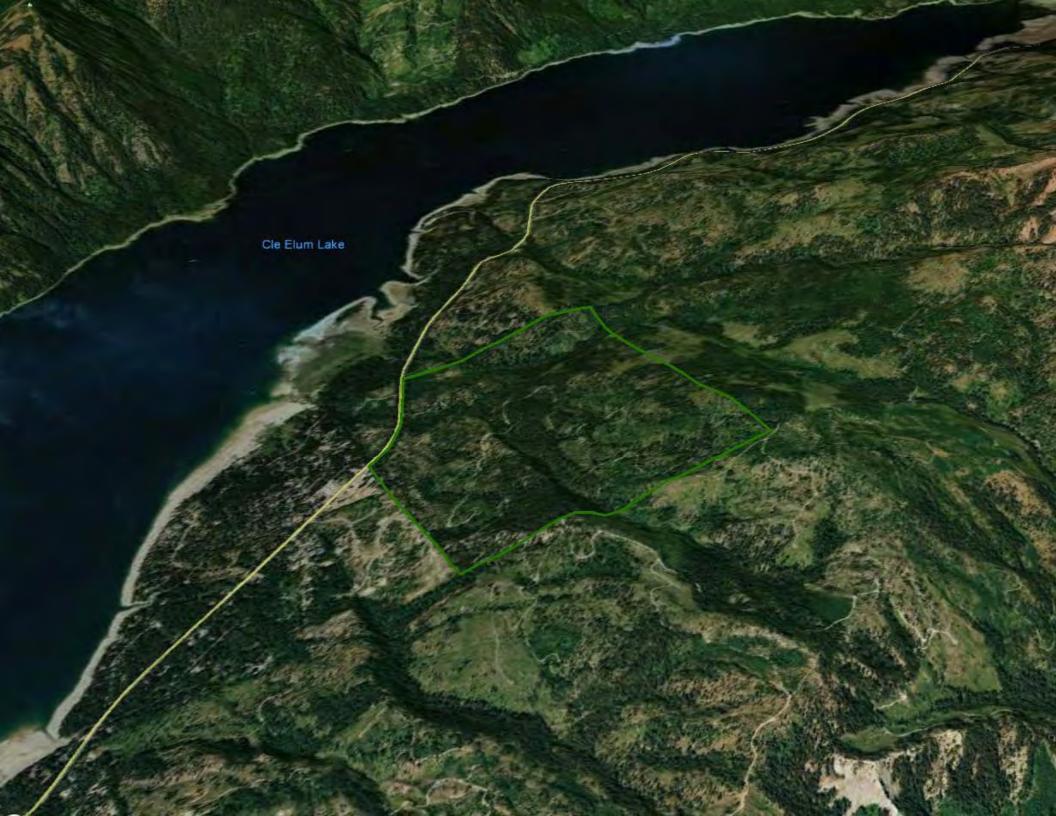
411 North Ruby

Ellensburg WA 98926

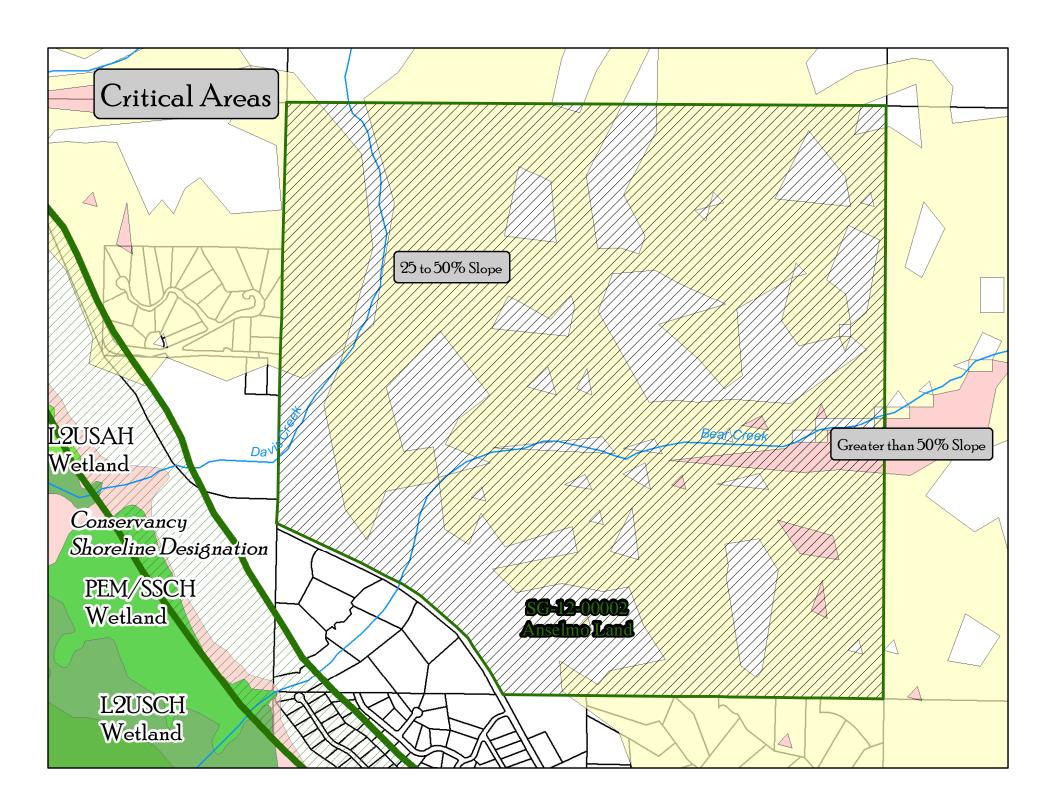
jeff.watson@co.kittitas.wa.us

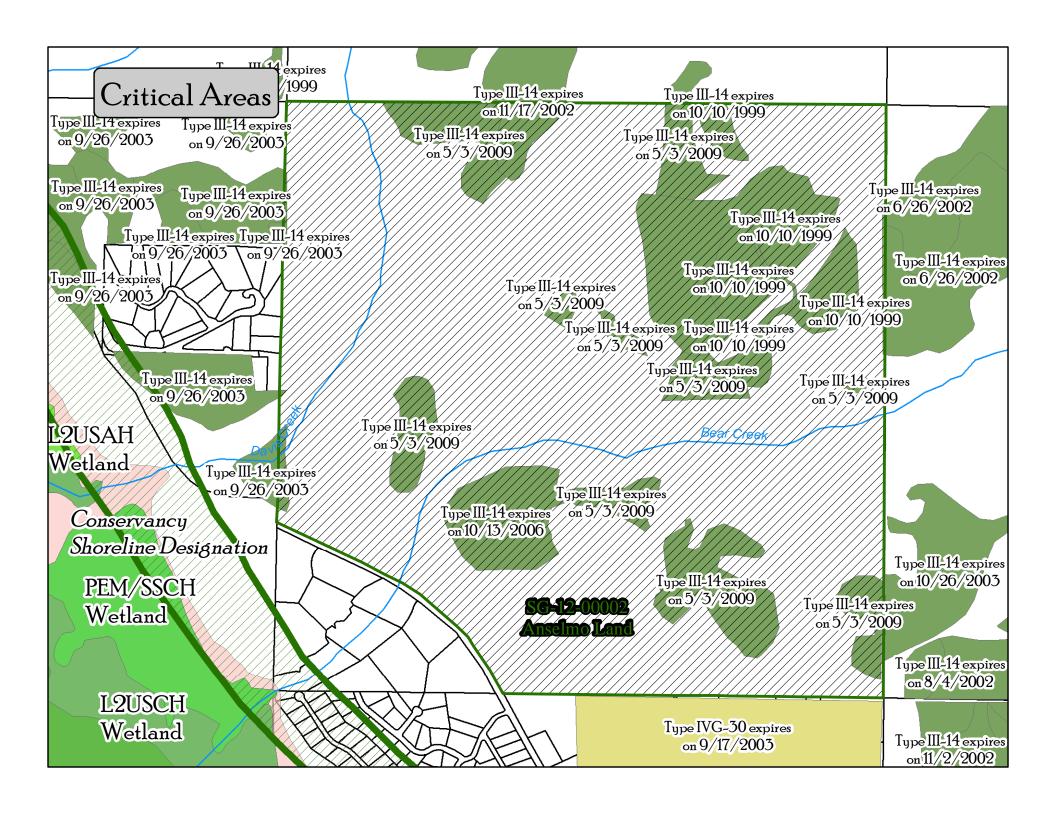
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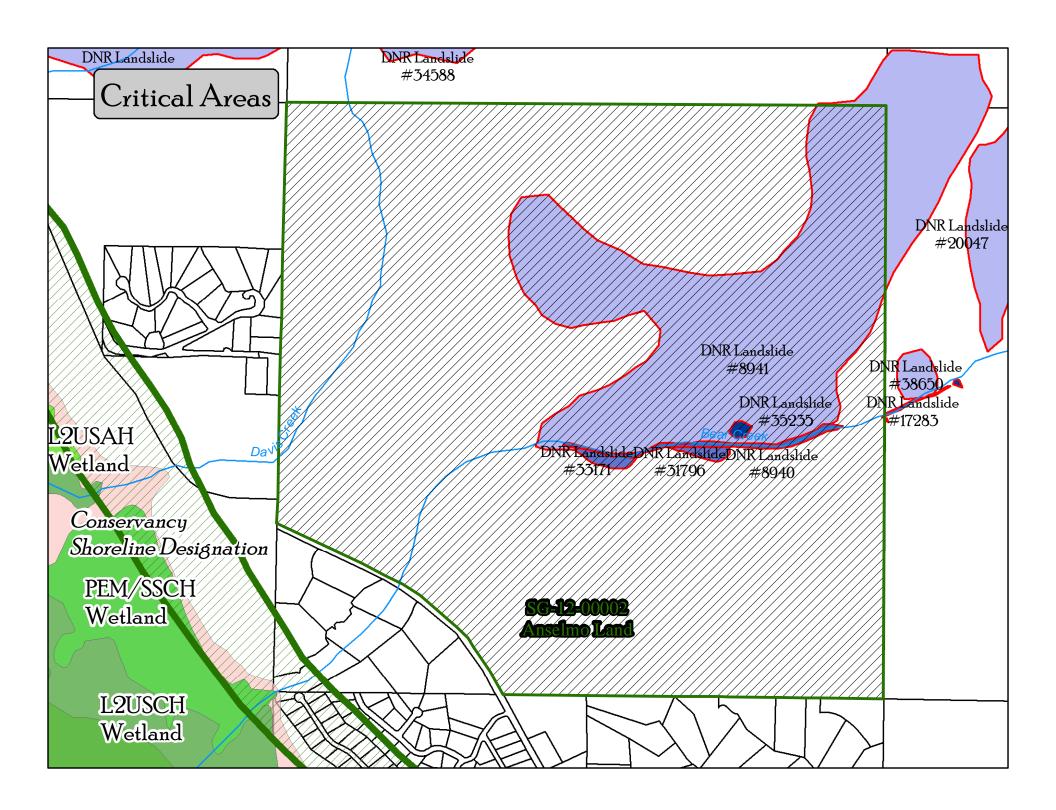








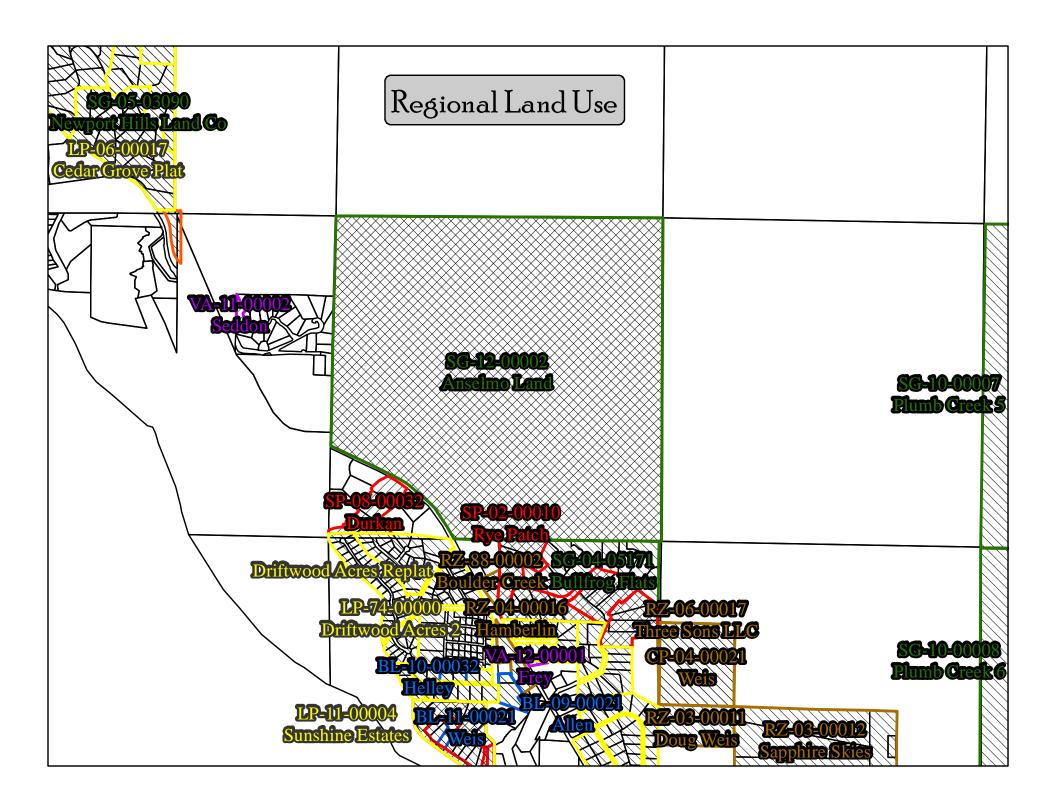




## Critical Areas Checklist

Tuesday, August 07, 2012 Application File Number SG-12-00002 44 Planner Jeff Watson □ Yes ✓ No Is SEPA required ☐ Yes ✓ No Is Parcel History required? What is the Zoning? Commercial Forest H<sub>/</sub> ✓ Yes  $\square$  No Is Project inside a Fire District? If so, which one? Fire District 6 (Roslyn) ✓ No □ Yes Is the project inside an Irrigation District? If so, which one? Yes ■ No Does project have Irrigation Approval? Which School District? Cle Elum-Roslyn School District □ Yes ✓ No Is the project inside a UGA? If so which one? ✓ No Yes Is there FIRM floodplain on the project's parcel? If so which zone? What is the FIRM Panel Number? ✓ No  $\square$  Yes Is the Project parcel in the Floodway? ✓ No Does the project parcel contain a shoreline of the State? If so what is the Water Body? What is the designation? Yes ■ No Does the project parcel contain a wetland? If so what type is it? 2 ✓ No □ Yes Does the project parcel intersect a PHS designation? If so, what is the Site Name? □ No If so, what type? 25-50% □ Yes ✓ No Does the project parcel abut a DOT road? If so, which one?

Does the project parcel abut a Forest Service road?  Yes  No					
If so, which one?					
Does the project parcel int	ersect an Airpo	ort overlay zo	one ?	□ Yes	<b>✓</b> No
If so, which Zone is it	in?				
Does the project parcel int	ersect a BPA ri	ght of way o	r line?	□ Yes	<b>✓</b> No
If so, which one?					
Is the project parcel in or n	ear a Mineral f	Resource Lar	nd?	□ Yes	✓ No
If so, which one?					
Is the project parcel in or near a DNR Landslide area?   ✓ Yes   ✓ No					
If so, which one?	Multiple				
Is the project parcel in or near a Coal Mine area?  ☐ Yes  ✓ No					
What is the Seismic Design	ation? D1				
Does the Project Application	on have a Title	Report Attac	ched?		
Does the Project Application have a Recorded Survey Attached? $\ \Box$					
Have the Current Years Tax	kes been paid?				









Big Hawk, Montana: Big Sky Living in Flathead Valley

#### **Township 110 Homesites**

Our <u>recreational homesite</u> properties are developed communities ready for your home or getaway retreat. We develop land into exceptional living environments by preserving and enhancing the natural surroundings.

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Discover the optimal balance between seclusion and community in our properties planned for you to enjoy the great outdoors. Browse our recreational homesites to find your special place for timeless enjoyment.



10 Tips on building a second home long distance.

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Township 110 Land Company is an indirect wholly owned subsidiary of Plum Creek Timber Company separately chartered to conduct real estate development.

This shall not constitute an offer in any jurisdiction where prior registration is required, including New York. Artist's renderings, prices, photos, surveys, lot acreage, and amenities are based on current development plans that are subject to change without notice. Use of some amenities may be subject to membership procedures, additional requirements, and fees.

We are committed to equal housing opportunity and to advertising and marketing product that does not obstruct the obtaining of housing due to race, color, religion, sex, handicap, familial status or national origin.



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## **Corporations and Charities Division**

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### **Corporation Detail**

Neither the State of Washington nor any agency, officer, or employee of the State of Washington warrants the accuracy, reliable or timeliness of any information in the Public Access System and shall not be liable for any losses caused by such reliance on taccuracy, reliability, or timeliness of such information. While every effort is made to ensure the accuracy of this information, portions may be incorrect or not current. Any person or entity who relies on information obtained from the System does so at her own risk.

#### ANSELMO LAND COMPANY, LLC

UBI Number 603217334

**Category** LLC

Active/Inactive Active

State Of Incorporation DE

WA Filing Date 06/21/2012

Expiration Date 06/30/2013

**Inactive Date** 

**Duration** Perpetual

**Registered Agent Information** 

Agent Name C T Corporation System

1801 West Bay Dr Nw Ste

Address 206

City Olympia

State WA

ZIP 98502

**Special Address Information** 

**Address** 

City

State

Zip

#### **Governing Persons**

Title Name Address

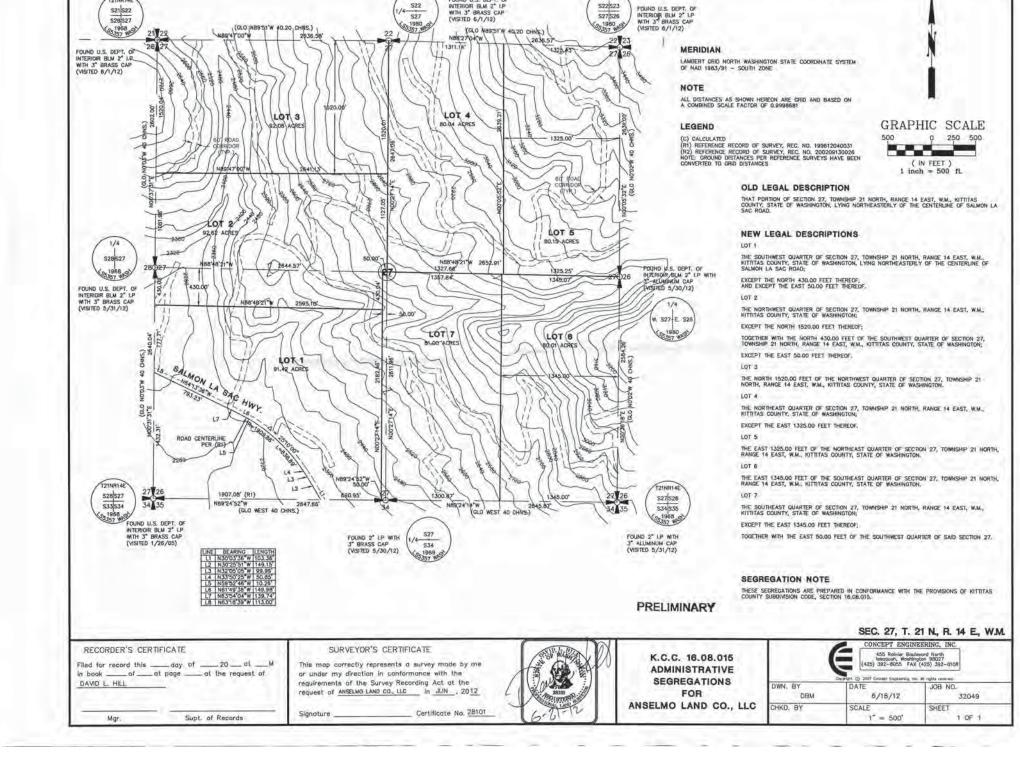
Member TOWNSHIP 110 LAND 999 3RD AVE STE 4300 COMPANY LLC, \* SEATTLE, WA

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801 Capitol Way South PO Box 40234, Olympia WA 98504-0234 (360) 725-0377 Powered by Goog



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T21NR14E



### KITTITAS COUNTY COMMUNITY DEVELOPMENT SERVICES

411 N. Ruby St., Suite 2, Ellensburg, WA 98926 CDS@CO.KITTITAS.WA.US Office (509) 962-7506

Fax (509) 962-7682

"Building Partnerships - Building Communities"

# ADMINISTRATIVE PARCEL SEGREGATION (Segregation of lots 20 acres or larger, as defined by KCC 16.08.015)

Please type or print clearly in ink. Attach additional sheets as necessary. Pursuant to KCC 15A.03.040, a complete application is determined within 28 days of receipt of the application submittal packet and fee. The following items must be attached to the application packet.

#### REQUIRED ATTACHMENTS

110	ne: a separate application must be filed for each segregation request.					
	Unified Site Plan of existing lot lines and proposed lot lines with distances of all existing structures, access points, well heads and septic drainfields.					
	SEPA Checklist (if not exempt per KCC 15.04 or WAC 197-11-800)					
	<ul> <li>Please pick up a copy of the SEPA Checklist if required)</li> </ul>					
	For preliminary approval, please submit a sketch containing the following elements.					
	Identify the boundary of the segregation:     a. The boundary lines and dimensions					
	b. Sub-Parcel identification (i.e. Parcels A, B, C or Lots 1, 2, 3, etc.)					
	<ol> <li>Show all existing buildings, well heads and drain fields and indicate their distances from the original exterior property lines AND from the proposed property lines. If you have a copy of an original survey, please attach. A new survey will not be needed until preliminary approval has been granted.</li> </ol>					
	<ol> <li>Provide legal descriptions for each proposed tax parcel and identify by letter or number use on the map. Example: Parcel</li> </ol>					
	4. A – The North 75 feet of the West 400 feet of the Southwest quarter of the Southwest quarter of the Southwest quarter of Section 02; Township 20 North; Range 16 East; W.M.; Except the West 30 feet thereof for roads.					
	For <u>final approval</u> (not required for initial application): submit a recorded survey with legal description.					

\$875.00	Total fees due for this application (One check made payable to KCCDS)
130.00	Kittitas County Fire Marshal
115.00	Kittitas County Department of Public Works
630.00	Kittitas County Community Development Services (KCCDS)



	parcels until after prelim	e current lot lines. (Please do not submit a new survey of the proposed adjusted or new inary approval has been issued.) rmation about the parcels.
1.		GENERAL APPLICATION INFORMATION and day phone of land owner(s) of record: (s) required on application form.
	Name:	Anselmo Land Company, LLC
	Mailing Address:	999 Third Ave., Suite 4300
	City/State/ZIP:	Seattle, WA 98104
	Day Time Phone:	206-467-3650
	Email Address:	david.sprinkle@plumcreek.com
2.		and day phone of authorized agent, if different from landowner of record: indicated, then the authorized agent's signature is required for application submittal.  David L. Hill, PLS/Concept Engineering, Inc.
	Mailing Address:	455 Rainier Boulevard North
	City/State/ZIP:	Issaquah, WA 98027
	Day Time Phone:	425-392-8055
	Email Address:	David@ConceptEng.com
3.		and day phone of other contact person ner or authorized agent.
	Name:	N/a
	Mailing Address:	
	City/State/ZIP:	
	Day Time Phone:	
	Email Address:	
4.	Street address of propo	erty:
	Address:	Tax Parcel No. 756935 21-14 - Z7000 - 0001
	City/State/ZIP:	Kittitas County, WA 98940
5.	Legal description of pr Ptn. of Section 27, Towns	operty (attach additional sheets as necessary): hip 21 North, Range 14 East, W.M., Kittitas County, WA lying NE of centerline of Salmon La Sac Rd. 597.32
6.	Property size: Appro	ox. <del>600.44</del> acres +/- (acres)
	r tree to come of	Z:- Commercial Forest (CF) C DI I I II D: Commercial Forest (CF)

OPTIONAL ATTACHMENTS

Exis	sting and Proposed Lo	t Information:					JUP		
	Original Parcel Number (1 parcel number per		New Acreage ( (Survey Vol.	KITTITAS					
	TPN 756935 - 600.44 acres +/-			(Survey Vol, Pg) Lot 1 - 91.42 Ac			AC.		
				LOT 2		92.6	2 AC		
				LOT3	- 3	92.08	AC		
				LOT4		80,04	L AC		
				LOT 5		80.15	AC		
				LOT 6	-	80.01	AU		
				LOT 7	- <u>-</u>	81.00	Re		
	APPLICANT IS:	✓ OWNER	Purcha	SER	LESSEE		OTHER		
All o	correspondence and nt or contact person,	notices will be t as applicable.	ransmitted to	the Land Owner	of Recor	d and copies s	ent to the authoriz		
Signatur	Signature of Authorized Agent:				Signature of Land Owner of Record				
(REQUIRED if indicated on application)				(Required for application submittal):					
$_{X}\mathcal{D}_{a}$	anid L. Hi	C (date)	5-21-12	X Dard & By: David	1. Sp.	Clo windle, Asst.	(date) <u>6/20/12</u> Secy.		
THIS FO	ORM MUST BE SIGN	NED BY COMM PRIOR TO SU	UNITY DEVI	ELOPMENT SERVE	VICES A	ND THE TREA	ASURER'S OFFIC		
		T	REASURER'S	OFFICE REVIEW	4				
Tax State	us:	1	Ву:			_ Dat	e:		
	This Administrative Deed Recording Vol d #:	Segregation med	ets the require Date		County C	ode (Ch. 16.08	8.015).		
Last	Split Date:			Current Zoning					
Preliminary Approval Date:									
	iminary Approval Da	te:		By:					



### CONCEPT ENGINEERING, INC.

455 Rainier Boulevard North Issaquah, Washington 98027 (425) 392-8055 Fax: (425) 392-0108

June 21, 2012



Mr. Dan Valoff Kittitas County Community Development Services 411 North Ruby Street, Suite 2 Ellensberg, WA 98926

Re: Project Narrative

K.C.C. Ch.16.06 Administrative Segregation Application Kittitas County tax parcel 756935, located in Sec 27-21-14

Concept Job No. 32049

Dear Mr. Valoff;

ANSELMO LAND COMPANY., LLC, owner of Kittitas County tax parcel 756935 wishes to create seven 80+ acre parcels out of the above mentioned 597.32+/- acre tax parcel by means of the Kittitas County Code Chapter 16.06 Administrative Segregation. This site is located in Section 27, Township 21 North, Range 14 East, W.M., Kittitas County near Roslyn. The property is vacant land used for forest product production and contains no structures, wells or septic drainfields.

The seven new parcels meet or exceed the minimum lot size for the Commercial Forest (CF) zone of 80 acres and are compliant with the current county code. The proposed lot layout will best suit the existing road network and topographical features of the land. The terrain is mountainous with moderate slope descending in a general southwesterly direction toward Lake Cle Elum. The water supply and septic disposal will be by private well and septic drainfield per Kittitas County health department requirements. Any future building sites will be considered at the building permit stage. No single-family home development of the property is planned by the current owner at this time.

Sincerely,

CONCEPT ENGINEERING, Inc.

David L. Hill, PLS Survey Manager

# Tax Parcel No. 756935





## NEW LOT LEGAL DESCRIPTIONS SECTION 27, TOWNSHIP 21 N., RANGE 14 E., W.M.

#### LOT 1

THE SOUTHWEST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M. KITTITAS COUNTY, STATE OF WASHINGTON, LYING NORTHEASTERLY OF THE CENTERLINE OF SALMON LA SAC ROAD;

EXCEPT THE NORTH 430.00 FEET THEREOF; AND EXCEPT THE EAST 50.00 FEET THEREOF.

## LOT 2

THE NORTHWEST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON;

EXCEPT THE NORTH 1520.00 FEET THEREOF;

TOGETHER WITH THE NORTH 430.00 FEET OF THE SOUTHWEST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON;

EXCEPT THE EAST 50.00 FEET THEREOF.

#### LOT 3

THE NORTH 1520.00 FEET OF THE NORTHWEST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON.

## LOT 4

THE NORTHEAST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON;

EXCEPT THE EAST 1325.00 FEET THEREOF.

## LOT 5

THE EAST 1325.00 FEET OF THE NORTHEAST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON.

## LOT 6

THE EAST 1345.00 FEET OF THE SOUTHEAST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON.

#### LOT 7

THE SOUTHEAST QUARTER OF SECTION 27, TOWNSHIP 21 NORTH, RANGE 14 EAST, W.M., KITTITAS COUNTY, STATE OF WASHINGTON:

EXCEPT THE EAST 1345.00 FEET THEREOF;

TOGETHER WITH THE EAST 50.00 FEET OF THE SOUTHWEST QUARTER OF SAID SECTION 27.

North: 710117.9311 East: 1495695.8357 Line Course: N 00-31-31 E Length: 777.71 North: 710895.6084 East: 1495702.9656 Line Course: S 88-48-21 E Length: 2595.10 North: 710841.5249 East: 1498297.5019 Line Course: S 00-27-14 W Length: 2182.46 North: 708659.1333 East: 1498280.2130 Course: N 89-24-52 W Length: 690.95 Line North: 708666.1946 East: 1497589.2991 Line Course: N 30-03-36 W Length: 103.36 North: 708755.6528 East: 1497537.5254 Line Course: N 30-25-51 W Length: 149.15 North: 708884.2561 East: 1497461.9812 Line Course: N 32-05-05 W Length: 99.99 North: 708968.9740 East: 1497408.8692 Line Course: N 33-50-25 W Length: 50.85 North: 709011.2097 East: 1497380.5519 Curve Length: 838.89 Radius: 1909.86 Delta: 25-10-00 Tangent: 426.32 Chord: 832.16 Course: N 46-25-25 W Course In: S 56-09-35 W Course Out: N 30-59-35 E RP North: 707947.6475 East: 1495794.2352 End North: 709584.8363 East: 1496777.6874 Line Course: N 59-52-46 W Length: 10.26 North: 709589.9850 East: 1496768.8128 Course: N 61-49-38 W Length: 149.98 Line North: 709660.7953 East: 1496636.6012 Course: N 63-54-04 W Length: 139.74 North: 709722.2700 East: 1496511.1097 Line Course: N 64-13-36 W Length: 793.23 North: 710067.1759 East: 1495796.7892

Perimeter: 8694.67 Area: 3,982,368 sq.ft. 91.42 acres

East: 1495695.8286

Mapcheck Closure - (Uses listed courses, radii, and deltas)
Error Closure: 0.0072 Course: S 80-36-40 W
Error North: -0.00118 East: -0.00712

Course: N 63-18-39 W Length: 113.00

Precision 1: 1,204,532.34

North: 710117.9299

Line



North: 711325.6152 East: 1495706.9096

Line Course: S 00-31-31 W Length: 430.03

North: 710895.6033 East: 1495702.9672

Line Course: S 88-48-21 E Length: 2595.10

North: 710841.5198 East: 1498297.5036

Line Course: N 00-27-14 E Length: 430.04

North: 711271.5463 East: 1498300.9103

Line Course: S 88-48-21 E Length: 50.00

North: 711270.5042 East: 1498350.8994

Line Course: N 00-27-14 E Length: 1127.05

North: 712397.5189 East: 1498359.8277

Line Course: N 89-47-00 W Length: 2641.13

North: 712407.5064 East: 1495718.7165

Line Course: S 00-37-31 W Length: 1081.96

North: 711325.6108 East: 1495706.9092

Perimeter: 8355.32 Area: 4,034,700 sq.ft. 92.62 acres

Mapcheck Closure - (Uses listed courses, radii, and deltas)

Error Closure: 0.0044 Course: S 05-44-16 W

Error North: -0.00438 East: -0.00044

Precision 1: 1,898,551.66

JUN 9 T ZREZ

North: 712407.5085 East: 1495718.7193

Line Course: N 00-37-31 E Length: 1520.04

North: 713927.4579 East: 1495735.3074

Line Course: S 89-47-00 E Length: 2636.58

North: 713917.4876 East: 1498371.8685

Line Course: S 00-27-14 W Length: 1520.01

North: 712397.5253 East: 1498359.8273

Line Course: N 89-47-00 W Length: 2641.13

North: 712407.5128 East: 1495718.7162

Perimeter: 8317.76 Area: 4,011,062 sq.ft. 92.08 acres

Mapcheck Closure - (Uses listed courses, radii, and deltas)

Error Closure: 0.0053 Course: N 34-42-11 W

Error North: 0.00439 East: -0.00304

Precision 1: 1,559,339.55



North: 713917.4866 East: 1498371.8717

Line Course: S 88-27-04 E Length: 1311.14

North: 713882.0466 East: 1499682.5327

Line Course: S 00-05-32 W Length: 2639.21

North: 711242.8400 East: 1499678.2846

Line Course: N 88-48-21 W Length: 1327.66

North: 711270.5093 East: 1498350.9130

Line Course: N 00-27-14 E Length: 1127.05

North: 712397.5239 East: 1498359.8412

Line Course: N 00-27-14 E Length: 1520.01

North: 713917.4862 East: 1498371.8824

Perimeter: 7925.08 Area: 3,486,685 sq.ft. 80.04 acres

Mapcheck Closure - (Uses listed courses, radii, and deltas)

Precision 1: 741,440.90

North: 713882.0448 East: 1499682.5331

Line Course: S 88-27-04 E Length: 1325.43

North: 713846.2185 East: 1501007.4788

Line Course: S 00-05-32 W Length: 2631.00

North: 711215.2219 East: 1501003.2440

Line Course: N 88-48-21 W Length: 1325.25

North: 711242.8409 East: 1499678.2819

Line Course: N 00-05-32 E Length: 2639.21

North: 713882.0475 East: 1499682.5299

Perimeter: 7920.88 Area: 3,491,513 sq.ft. 80.15 acres

Mapcheck Closure - (Uses listed courses, radii, and deltas)

Error Closure: 0.0043 Course: N 49-24-20 W

Error North: 0.00277 East: -0.00323

Precision 1: 1,859,876.18



North: 711215.2217 East: 1501003.2378

Line Course: S 00-36-18 W Length: 2584.26

North: 708631.1058 East: 1500975.9505

Line Course: N 89-24-14 W Length: 1345.00

North: 708645.0991 East: 1499631.0233

Line Course: N 00-36-18 E Length: 2598.30

North: 711243.2542 East: 1499658.4588

Line Course: S 88-48-21 E Length: 1345.07

North: 711215.2221 East: 1501003.2367

Perimeter: 7872.64 Area: 3,485,276 sq.ft. 80.01 acres

Mapcheck Closure - (Uses listed courses, radii, and deltas)

Error Closure: 0.0012 Course: N 71-06-29 W

Error North: 0.00037 East: -0.00109

Precision 1: 6,822,220.68



North: 708645.0935 East: 1499631.0224

Line Course: N 89-24-14 W Length: 1300.87

North: 708658.6276 East: 1498330.2228

Line Course: N 89-24-52 W Length: 50.00

North: 708659.1386 East: 1498280.2254

Line Course: N 00-27-14 E Length: 2182.46

North: 710841.5301 East: 1498297.5143

Line Course: N 00-27-14 E Length: 430.04

North: 711271.5566 East: 1498300.9210

Line Course: S 88-48-21 E Length: 1357.84

North: 711243.2584 East: 1499658.4661

Line Course: S 00-36-18 W Length: 2598.30

North: 708645.1032 East: 1499631.0305

Perimeter: 7919.51 Area: 3,528,507 sq.ft. 81.00 acres

Mapcheck Closure - (Uses listed courses, radii, and deltas)

Error Closure: 0.0127 Course: N 39-56-30 E

Error North: 0.00976 East: 0.00817

Precision 1: 622,250.99





## KITTITAS COUNTY PERMIT CENTER 411 N. RUBY STREET, ELLENSBURG, WA 98926

RECEIPT NO .:

00014471

COMMUNITY DEVELOPMENT SERVICES

(509) 962-7506

PUBLIC HEALTH DEPARTMENT (509) 962-7698

DEPARTMENT OF PUBLIC WORKS

(509) 962-7523

Account name:

025665

Date: 6/21/2012

Applicant:

ANSELMO LAND COMPANY, LLC

Type:

check

# 4500001777

Permit Number	Fee Description	Amount
SG-12-00002	ADMINISTRATIVE SEGREGATION	630.00
SG-12-00002	FM ADMINISTRATIVE SEGREGATION	130.00
SG-12-00002	PUBLIC WORKS ADMIN SEG	115.00
	Total:	875.00